

DRAFT  
FOR DISCUSSION ONLY

**AMEND OR REVISE THE UNIFORM COMMON  
INTEREST OWNERSHIP ACT AND THE UNIFORM  
CONDOMINIUM ACT**

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NATIONAL CONFERENCE OF COMMISSIONERS  
ON UNIFORM STATE LAWS

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August 21, 2020 Informal Session



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August 4, 2020

**AMEND OR REVISE THE UNIFORM COMMON INTEREST OWNERSHIP ACT  
AND THE UNIFORM CONDOMINIUM ACT**

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1 owners association to be any type of organization authorized by state law. Section  
2 3-101 provides: “The association must be organized as a profit or nonprofit  
3 corporation, trust, limited liability company, partnership, [unincorporated  
4 association,] or any other form of organization authorized by the law of this  
5 state.” There does not appear to be a reason to impose greater limits to a master  
6 association’s choice of entity. The proposed new definition matches the substance  
7 of Section 3-101 simply by referring to “an organization.” The bracketed term in  
8 existing Section 2-120(a) and in Section 3-101– [or unincorporated association] –  
9 is not included. It is unnecessary because all states authorize unincorporated  
10 associations (“any other form of organization authorized by the law of this state”).

11 ***Question: This act does not presently define “organization.” Should we add a***  
12 ***definition?***

13  
14 4. The existing definition of “master association” by its reference to  
15 Section 3-101 allows a master association also to serve as a unit owners  
16 association. Part (B) of the proposed new definition preserves this ability. A  
17 master association may be a unit owners association when a common interest  
18 community is linked to a geographical area larger than its boundaries. For  
19 example, (1) a master association may serve two neighboring common interest  
20 communities, neither of which has a separate unit owners association of its own;  
21 or (2) a master association for a large retail center may serve as the only  
22 association for a neighboring common interest community. The Part (B) reference  
23 to Section 1-209(b) includes this latter type of arrangement. Section 1-209(b)  
24 refers to an “arrangement between an association and the owner of real estate that  
25 is not part of a common interest community to share the costs of real estate taxes,  
26 insurance premiums, services, maintenance or improvements of real estate, or  
27 other activities . . . .”

28 \* \* \*

29  
30 (34) “Time share” means a right to occupy a unit or any of several units during [five] or  
31 more separated time periods over a period of at least [five] years, including renewal options,  
32 whether or not coupled with an a freehold or leasehold estate ~~or interest in a common interest~~  
33 ~~community or a specified portion thereof.~~

### 34 **Reporter’s Notes**

35  
36 1. The Study Committee Report (topic # 12) asks:” Should UCIOA deal  
37 with Time shares? Should each time share be fractionalized or treated as a  
38 separate unit?” In addition, the Study Committee recommends that the Drafting  
39 Committee “consider clarification and amplification of the definitions in UCIOA  
40 regarding time shares.” See also Study Committee Report pp. 37-38 for  
41 discussion of time-share issues. The Drafting Committee at its January 2020

1 meeting discussed various time-share issues and asked the Reporter to draft  
2 language for consideration.

3  
4 2. The proposed amendment to the definition of “Time share” conforms  
5 this definition to the substance of the definition of “time share” in the ULC’s  
6 Model Real Estate Time-Share Act Section 1-102(14), which reads “a right to  
7 occupy a unit or any of several units during [5] or more separated time periods  
8 over a period of at least [5] years, including renewal options, coupled with a  
9 freehold estate or an estate for years in a time-share property or a specified  
10 portion thereof.” The proposed amendment uses the term “leasehold” instead of  
11 “estate for years” because this act generally uses “leasehold” (they mean the same  
12 thing).

13  
14 3. The proposed amendment avoids use of the word “interest,” which may  
15 create ambiguity – every time-share right, even if only a license, contract right, or  
16 membership right, might be an “interest” in a common interest community. The  
17 proposed amendment omits the final words of the existing definition “interest in a  
18 common interest community or a specified portion thereof” as redundant; the  
19 act’s definition of “unit” shows a unit is always a portion of a common interest  
20 community.

21 \* \* \*

## 22 23 **Comment**

24 \* \* \*

25 26. Definition (35), “Unit,” describes a tangible, physical part of the project rather than a  
26 right in, or claim to, a tangible physical part of the property. Therefore, for example, a ~~“time-~~  
27 ~~share” arrangement in which a unit is sold to 12 different persons, each of whom has the right to~~  
28 ~~occupy the unit for one month~~ the sale of a unit to 5 persons as tenants in common does not  
29 create ~~12~~ 5 new units – there are, rather, ~~12~~ 5 owners of the unit. (Under the section on voting  
30 (Section ~~2-110~~ 3-110), a majority of the ~~time-share owners of a unit~~ tenants in common are  
31 entitled to cast the vote assigned to that unit.)

32 \* \* \*

33  
34  
35 27. Definition (36), “Unit owner,” contemplates that a seller under a land installment  
36 contract would remain the unit owner until the contract is fulfilled. As between the seller and the  
37 buyer, various rights and responsibilities must be assigned to the buyer by the contract itself, but  
38 the association would continue to look to the seller (for payment of any arrears in common  
39 expense assessments, for example,) as long as the seller holds title.

40  
41 The definition makes it clear that a declarant, so long as he owns units in a common  
42 interest community, is the unit owner of any unit created by the declaration, and is therefore  
43 subject to all of the obligations imposed on other unit owners, including the obligation to pay

1 common expense assessments. This provision is designed to resolve ambiguities on this point  
2 which have arisen under several existing state statutes.

3  
4 In the special case of a cooperative, the declarant is treated as the owner of a unit or  
5 “potential unit” to which allocated interests have been allocated, until that unit is conveyed to  
6 another.

7  
8 The definition includes the buyers of time shares only if they directly hold an estate or  
9 long-term leasehold in the unit. Then they own the unit as real property and are treated the same  
10 as other multiple owners of a single unit under the [act]. Time-share unit owners may exist in a  
11 condominium, a planned community, or in a cooperative.

12  
13 **Example 1:** A fee simple owner of a condominium unit records a time-share  
14 declaration for her unit and conveys fee simple time-share estates to 12 different persons,  
15 each receiving the right to occupy the unit for one month each year. The deeds of  
16 conveyance are recorded. The 12 owners have time shares “coupled with an estate” as  
17 defined in Section 1-103(34) and they are “unit owners” under Section 1-103(36).  
18 Collectively the 12 owners hold the single allocation of votes allocated to their unit.  
19 Section 2-107(a). A majority in interest of the 12 owners determines how to cast their  
20 unit’s vote unless the declaration for the condominium community or the time-share  
21 declaration expressly provides otherwise. Section 3-110(b)(2).

22  
23 **Example 2:** A cooperative has 10 members, each holding the right to possess one  
24 unit under a proprietary lease. The member of the association who owns Unit 6 records a  
25 time-share declaration for her unit. The member agrees to sell time-share leaseholds to 6  
26 different persons, each of whom will receive the right to occupy the unit for two months  
27 each year. The sales close, with the member turning in her proprietary lease to the  
28 association. The association then cancels this proprietary lease and issues 6 new  
29 proprietary leases to the time-share buyers. The 6 buyers have time shares coupled with a  
30 leasehold as defined in Section 1-103(34) and they are “unit owners” under Section 1-  
31 103(36).

32  
33 When a unit is devoted to time shares that are classified as personal property (e.g., a license, a  
34 membership, or contract rights), then the time-share owners are not unit owners. In this  
35 situation, someone else necessarily holds title to the unit. It may be the developer, a trustee, a  
36 corporation, an association, or another entity. That person is the unit owner, holding title for the  
37 benefit of the time-share owners, and its obligations and rights, including voting rights, are the  
38 same as an entity who owns a regular unit for the benefit of shareholders, members, or other  
39 individuals.

#### 40 41 **Reporter’s Notes**

42  
43 1. The proposed amendment to Comment 26 replaces the hypothetical of  
44 12 time-share owners in the explanation of the definition of “Unit” with a  
45 hypothetical of 5 tenants in common. The amendment moves the time-share  
46 hypothetical to the explanation of the definition of “Unit owner” in Comment 27,

1 where it is a better fit. The proposed amendment to Comment 27 also explains  
2 that time-share owners are unit owners when they hold title to an estate or  
3 leasehold in the unit, but not when their time-share ownership is classified as  
4 personal property.  
5

6 2. In Example 1, the default rule is that a majority of the 12 time-share  
7 owners decide how to cast their single vote for their unit. This rule may be  
8 changed either by the time-share declaration or by the condominium declaration.  
9 The time-share unit should be considered a common interest community of its  
10 own within the condominium community. Thus, Section 3-110(b)(2) authorizes  
11 either declaration to change the “majority rules” default rule.  
12

## 13 [PART] 2

### 14 APPLICABILITY

#### 15 SECTION 1-201. APPLICABILITY TO NEW COMMON INTEREST

16 **COMMUNITIES.** Except as otherwise provided in this [part], this [act] applies to all common  
17 interest communities created within this state after [the effective date of this ~~act~~] [act]]. The  
18 provisions of [insert reference to all present statutes expressly applicable to planned  
19 communities, condominiums, cooperatives, or horizontal property regimes] do not apply to  
20 common interest communities created after [the effective date of this ~~act~~] [act]]. Amendments  
21 to this [act] apply to all common interest communities created after [the effective date of this ~~act~~]  
22 [act]] or made subject to this [act] by amendment of the declaration of the common interest  
23 community, regardless of when the amendment to this [act] becomes effective.

#### 24 **Reporter’s Notes**

25  
26 The Study Committee Report (topic #11) identifies the question of  
27 retroactive application of UCIOA “as one of the more significant issues on their  
28 agenda.” The Study Committee observed “there is increasing sentiment that:  
29

- 30 (1) the lack of uniformity within a state regarding which laws apply and  
31 which do not has become a complex issue for the legal community;
- 32 (2) it would be a considerable improvement in the administration of law  
33 and practice within a state if all communities were, to the maximum extent  
34 feasible, subject to the same law; and
- 35 (3) the Study Committee members thought that courts would likely look

1 more favorably on the topic today than once might have been the case.”

2  
3 For possible revisions to sections 1-201 and the other scope provisions contained in  
4 article 1, part 2 dealing with “applicability,” see reporter’s *Memorandum on the Scope of*  
5 *the Uniform Common Interest Ownership Act* (aug. 4, 2020, provided separately).  
6

7 **[ARTICLE] 2**

8 **CREATION, ALTERATION, AND**

9 **TERMINATION OF COMMON INTEREST COMMUNITIES**

10 \* \* \*

11 **SECTION 2-108. LIMITED COMMON ELEMENTS.**

12 (a) Except for the limited common elements described in Section 2-102(2) and (4), the  
13 declaration must specify to which unit or units each limited common element is allocated. An  
14 allocation may not be altered without the consent of the unit owners whose units are affected.

15 (b) ~~Except as the declaration otherwise provides otherwise, Unless the declaration~~  
16 ~~provides otherwise, all or part of~~ a limited common element may be reallocated only by an  
17 amendment to the declaration executed by the ~~unit owners between or among whose units~~  
18 ~~owners of the units affected by the reallocation. is made. The persons executing the amendment~~  
19 ~~shall provide a copy thereof to the association, which shall record it. The amendment must be~~  
20 ~~recorded in the names of the parties and the common interest community.~~

21 (c) A All or part of a common element not previously allocated as a limited common  
22 element may be so allocated only ~~pursuant to provisions in the declaration made in accordance~~  
23 ~~with Section 2-105(a)(7). The allocations must be made by an amendments amendment~~ to the  
24 declaration. A unit owner may request that the executive board amend the declaration to  
25 allocate, as a limited common element for the exclusive use of the owner’s unit, part of a  
26 common element that is immediately adjacent to the owner’s unit. The executive board may

1 prescribe in the amendment fees or charges payable by the unit owner to the association in  
2 connection with the new allocation. Unless the declaration provides otherwise, the executive  
3 board may in its discretion approve the amendment without a vote of the unit owners if the  
4 proposed limited common element does not exceed 50 square feet in area, is generally  
5 inaccessible, and is not of practical use to a unit owner other than the unit owner requesting the  
6 allocation. Unless the declaration provides otherwise, the executive board may approve any  
7 other amendment only if the unit owners vote under Section 3-110, whether or not a quorum is  
8 present, to approve the amendment by a vote of at least [67] percent of the votes cast, including  
9 [67] percent of the votes cast and allocated to units not owned by the declarant. On approval of  
10 the amendment, the association and the owner of the benefitted unit shall execute the  
11 amendment.

12 ***Question and Possible Alternative for subsection (c): The reason for not***  
13 ***requiring a quorum is that associations often find it hard to get a quorum of***  
14 ***members to vote, and this may be especially difficult for a matter like this,***  
15 ***which usually affects few members. A possible alternative for subsection (c) is***  
16 ***to dispense with the regular quorum, but require a minimum number of votes***  
17 ***required to be cast.***

18  
19 (d) The association shall record an amendment to the declaration made under this  
20 section. The amendment must be indexed in the names of the parties and the association as  
21 grantor or grantee, as appropriate. If an amendment changes any information in a plat or plan  
22 concerning a limited common element described in Section 2-109(b)(10) other than a common  
23 wall between units, the association shall prepare and record a revised plat or plan.

#### Reporter's Notes

24  
25  
26 1. The Study Committee Report (topic # 16) asks: "Should the HOA's  
27 Board of Directors be allowed to convert common elements into limited common  
28 elements benefitting fewer than all the unit owners without a vote of some or all  
29 of the unit owners?" Existing subsection (c) allows conversion "only pursuant to  
30 provisions in the declaration made in accordance with Section 2-105(a)(7)."

1 Revised subsection (c) addresses topic # 16. The new language of  
2 subsection (c) borrows from the existing text of Section 2-112(b), added to  
3 UCOIA as part of the 1994 amendments, which allows a unit owner to  
4 incorporate a common element into the owner's unit with a vote of the  
5 membership. Under revised subsection (c), a vote of the unit owners is required  
6 for the reallocation of a common element as a limited common element unless the  
7 area of the common element to be reallocated is small and not generally  
8 accessible to other owners. Examples are (1) extending an upstairs balcony of a  
9 unit, (2) opening up the attic space over a unit, and (3) creating a storage closet  
10 from the airspace under a stairway that adjoins only the unit of the requesting  
11 owner.

12  
13 Subsection (c) preserves a reallocation made pursuant to provisions in the  
14 declaration because its procedure calling for a unit owner's request and a vote in  
15 some circumstances applies "[u]nless the declaration otherwise provides." The  
16 description of real estate in the declaration pursuant to Section 2-105(a)(7) by  
17 itself does not displace the approval mechanism in subsection (c). Only a  
18 provision in the declaration that provides a different approval mechanism, such as  
19 approval by the declarant or a different vote, replaces the procedure of subsection  
20 (c).

21  
22 2. Section 3-102(a)(9) allows the executive board to "grant easements,  
23 leases, licenses, and concessions through or over the common elements." A board  
24 might avoid the procedures of Section 2-108 and Section 2-112 by granting an  
25 easement, lease, or license to a unit owner in lieu of redesignation as a limited  
26 common element or the relocation of the boundary. Accordingly, an amendment  
27 to Section 3-102(a)(9) is proposed to prohibit this avenue (see Section 3-102  
28 below).

29  
30 3. The Drafting Committee at its April 2020 meeting made several  
31 decisions concerning revised subsection (c), including (i) adding an explicit  
32 requirement that executive board's approval of the unit owner's application is  
33 necessary to remove possible ambiguity and (ii) changing the vote required to  
34 convert a common element to a limited common element from 67% of all votes to  
35 67% of the votes cast. Revised subsection (c) allows a vote by any of the  
36 procedures authorized under Section 3-110. The board may schedule the vote at  
37 the next regular unit owners' meeting, call a special meeting, or call for a vote  
38 without a meeting.

#### 39 40 **SECTION 2-112. RELOCATION OF UNIT BOUNDARIES.**

41 (a) ~~Subject to the provisions of the declaration and other provisions of law, the~~ The  
42 boundaries between adjoining units may be relocated only by an amendment to the declaration  
43 ~~upon application to the association~~ executive board by the owners of those units. If the owners

1 of the adjoining units have specified a reallocation between their units of their allocated interests,  
2 the application must state the proposed reallocations. ~~Unless the executive board determines,~~  
3 ~~within 30 days, that the reallocations are unreasonable,~~ the declaration provides otherwise, the  
4 association shall prepare an amendment that identifies the units involved and states the  
5 reallocations. unless the executive board determines, not later than 30 days after receipt of the  
6 application, that the reallocation is unreasonable. The amendment must be executed by those  
7 unit owners, ~~contain words of conveyance between them, and, on recordation, be indexed in the~~  
8 ~~name of the grantor and the grantee, and [in the grantee's index] in the name of the association.~~

9 (b) ~~Subject to the provisions of the declaration and other provisions of law, boundaries~~  
10 ~~between units and common elements may be relocated to incorporate common elements within a~~  
11 ~~unit by an amendment to the declaration upon application to the association by the owner of the~~  
12 ~~unit who proposes to relocate a boundary. Unless the declaration provides otherwise, the~~  
13 ~~amendment may be approved only if persons entitled to cast at least [67] percent of the votes in~~  
14 ~~the association, including [67] percent of the votes allocated to units not owned by the declarant,~~  
15 ~~agree to the action. The amendment may describe any fees or charges payable by the owner of~~  
16 ~~the affected unit in connection with the boundary relocation and the fees and charges are assets~~  
17 ~~of the association. The amendment must be executed by the unit owner of the unit whose~~  
18 ~~boundary is being relocated and by the association, contain words of conveyance between them,~~  
19 ~~and on recordation be indexed in the name of the unit owner and the association as grantor or~~  
20 ~~grantee, as appropriate.~~

21 (b) The boundary of a unit may be relocated to incorporate all or part of a common  
22 element within the unit only by an amendment to the declaration on application to the executive  
23 board by the owner of the unit. The executive board may prescribe in the amendment fees or

1 charges payable by the unit owner to the association in connection with the relocation. Unless  
2 the declaration provides otherwise, the executive board may approve the amendment only if the  
3 unit owners vote to approve the amendment by a vote under Section 3-110, whether or not a  
4 quorum is present, of at least [67] percent of the votes cast, including [67] percent of the votes  
5 cast and allocated to units not owned by the declarant. On approval of the amendment, the  
6 association and the owner of the benefitted unit shall execute the amendment.

7 (c) An amendment to the declaration under this section must contain words of  
8 conveyance between the parties. The association shall record an amendment made under this  
9 section. The amendment must be indexed in the name of the parties and the association as  
10 grantor or grantee, as appropriate. ~~The association (i) in In~~ a condominium or planned  
11 community, the association shall prepare and record plats or plans necessary to show the altered  
12 boundaries of affected units, and their dimensions and identifying numbers, ~~and (ii) in In~~ a  
13 cooperative, the association shall prepare and record amendments to the declaration, including  
14 any plans necessary to show or describe the altered boundaries of affected units, and their  
15 dimensions and identifying numbers.

### Reporter's Notes

16  
17  
18 1. The proposed revisions to this section are prompted by the Drafting  
19 Committee's work on a related provision, Section 2-108, dealing with allocations  
20 and reallocations of limited common elements (see Section 2-108 above). The  
21 Drafting Committee at its April 2020 meeting discussed the proposed addition to  
22 Section 2-108 above and its source, Section 2-112(b), and discerned possible  
23 ambiguity as to whether the executive board's approval of the unit owner's  
24 application is necessary. This proposed amendment resolves the ambiguity by  
25 requiring the executive board's approval, regardless of a vote of the unit owners.  
26 Other proposed amendments conform all subsections of this Section to the style  
27 and organization of Section 2-108.

28  
29 2. Existing subsections (a) and (b) of Section 2-112 both qualify the  
30 procedures for relocating boundaries with the introductory phrase "Subject to the  
31 provisions of the declaration and other provisions of law". The phrase raises

1 several questions. (1) It seems odd to say that provisions of the declaration may  
2 prevent amending the declaration. But this is apparently the intent, according to  
3 existing Comment 1 (quoted below). Why shouldn't unit owners always be  
4 allowed to amend the declaration to get rid of any content they don't like?  
5 Suppose the declaration simply says, "Boundaries between units cannot be  
6 relocated." Why can't the unit owners just vote to amend the declaration under  
7 section 2-117 both to delete this sentence and simultaneously to relocate certain  
8 boundaries? (2) What "other provisions of law" limit use of these relocation  
9 procedures? Why shouldn't this section override other provisions of state law?

10  
11 The proposed revisions to this section replace the phrase "Subject to the  
12 provisions of the declaration and other provisions of law" with the phrase "Unless  
13 the declaration provides otherwise" (a phrase used more frequently in this act),  
14 inserted in places to indicate which of this section's rules are default rules capable  
15 of overriding in the declaration.

### 16 **Comment**

17  
18 1. This section changes the effect of most current declarations, under which the  
19 boundaries between units may not be altered without unanimous or nearly unanimous consent of  
20 the unit owners. As the section makes clear, this result may be varied by the relocation of  
21 boundaries is allowed notwithstanding restrictions in the declaration. The declaration, however,  
22 may specify different procedures for the association's approval of boundary relocations.

23 \* \* \*

### 24 **Alternative A**

25  
26 ~~[SECTION 2-114. EASEMENT FOR ENCROACHMENTS. To the extent that any~~  
27 ~~unit or common element encroaches on any other unit or common element, a valid easement for~~  
28 ~~the encroachment exists. The easement does not relieve a unit owner of liability in case of his~~  
29 ~~willful misconduct nor relieve a declarant or any other person of liability for failure to adhere to~~  
30 ~~any plats and plans or, in a cooperative, to any representation in the public offering statement.]~~

### 31 **Alternative B**

32 ~~[SECTION 2-114. MONUMENTS AS BOUNDARIES. The existing physical~~  
33 ~~boundaries of a unit or the physical boundaries of a unit reconstructed in substantial accordance~~  
34 ~~with the description contained in the original declaration are its legal boundaries, rather than the~~  
35 ~~boundaries derived from the description contained in the original declaration, regardless of~~

1 ~~vertical or lateral movement of the building or minor variance between those boundaries and the~~  
2 ~~boundaries derived from the description contained in the original declaration. This section does~~  
3 ~~not relieve a unit owner of liability in case of his willful misconduct or relieve a declarant or any~~  
4 ~~other person of liability for failure to adhere to any plats and plans or, in a cooperative, to any~~  
5 ~~representation in the public offering statement.]~~

6 **End of Alternatives**

7 **SECTION 2-114. BUILDING ENCROACHMENTS.**

8 **Alternative A**

9 (a) Except as otherwise provided in subsection (b) or (c), if the construction,  
10 reconstruction, or alteration of a building or the vertical or lateral movement of a building results  
11 in an encroachment due to the divergence between the existing physical boundaries of a unit and  
12 the boundaries described in the declaration pursuant to Section 2-105(a)(5), an easement for the  
13 encroachment exists between adjacent units and between units and adjacent common areas.

14 **Alternative B**

15 (a) Except as otherwise provided in subsection (b) or (c), if the construction,  
16 reconstruction, or alteration of a building or the vertical or lateral movement of a building results  
17 in an encroachment due to the divergence between the existing physical boundaries of a unit and  
18 the boundaries described in the declaration pursuant to Section 2-105(a)(5), the existing physical  
19 boundaries of the unit are its legal boundaries, rather than the boundaries described in the  
20 declaration.

21 **End of Alternatives**

22 (b) Subsection (a) does not apply if the encroachment:

23 (1) extends beyond [five] feet as measured from any point on the common

1 boundary along a line perpendicular to the boundary; or

2 (2) results from willful misconduct of the unit owner that claims a benefit under  
3 subsection (a).

4 (c) This section does not relieve a declarant of liability for failure to adhere to any plat  
5 or plan or, in a cooperative, to any representation in the public offering statement.

### 6 **Comment**

7 Two approaches are presented here as alternatives, since uniformity on this issue is not  
8 essential, and various States have adopted one approach or the other. Both theories recognize the  
9 fact that the actual physical boundaries may differ somewhat from what is shown on the plats  
10 and plans, and the practical effect of both is the same.

11  
12 The easement approach of Alternative A creates easements for whatever discrepancies  
13 may arise, while the “monuments as boundaries” approach of Alternative B would make the title  
14 lines move to follow movement of the physical boundaries caused by such discrepancies or  
15 subsequent settling or shifting.

### 16 **Reporter’s Notes**

17  
18  
19 1. The Study Committee Report (topic #4) calls for a consideration of the  
20 topic of shifting unit boundaries addressed by Section 2-114. Commissioner Cardi  
21 prepared an extensive analysis of the topic, identifying potential problems and  
22 raising a number of questions. His analysis is reproduced in the Study Committee  
23 Report, beginning at p. 45. The Drafting Committee at its January 2020 meeting  
24 briefly discussed this topic and asked the Reporter to study the matter further and  
25 report back at our April 2020 meeting.

26  
27 The Reporter believes that Commissioner Cardi has identified substantial  
28 problems and recommends that the committee consider amendments to the  
29 statutory text and the comments, guided by a discussion of Commissioner Cardi’s  
30 materials. Both Section 2-114 Alternatives leave a number of points open and  
31 unsettled and leave much to the imagination. The basic idea of Section 2-114 is  
32 clear and simple: Most encroachments ought to be cleared up by the creation of an  
33 easement (Alternative A) or by an adjustment of the legal boundary to conform to  
34 the space occupied by the encroachment (Alternative B). The problems and  
35 questions arise at the next level and include:

- 36  
37
- 38 • What does “most” mean? Which encroachments should not be tolerated,  
39 leaving the encroached-upon owner to pursue the normal equitable and legal  
40 remedies available for trespass?
  - When a unit owner acquires an easement for encroachment or more space due

1 to a boundary adjustment, should the unit owner ever have to pay  
2 compensation to the “victim”?

- 3 • What does “willful misconduct” mean? Is this the same as proof that a unit  
4 owner knowingly trespassed when making the encroachment?
- 5 • What is the relevance of deviations from plats and plans contained in the  
6 declaration? Who are the “other persons” described in both Alternatives who  
7 must comply with plats and plans? Is the unit owner an “other person”?
- 8 • What is “substantial accordance” with the original boundaries or a “minor  
9 variance” from the original boundaries? Why does this matter for Alternative  
10 B but not for Alternative A?
- 11 • Is there a difference between encroachments arising from the declarant’s  
12 original construction of improvements and subsequent changes? (See  
13 Commissioner Cardi’s condominium hypothetical and stone wall  
14 hypothetical.)
- 15 • Is there a difference between encroachments on units and encroachments on  
16 common areas?

17  
18 The Comment asserts that “the practical effect of both [Alternatives] is the same.”  
19 This may be true in the general sense that awarding an easement for encroaching  
20 improvements versus transferring fee title to the airspace occupied by encroaching  
21 improvements does not make a significant difference for either party. But if the  
22 Comment’s assertion means that actual cases should be resolved the same way  
23 under both Alternatives, the Reporter doubts this is accurate (see bullet points  
24 above and Commissioner Cardi’s extensive analysis).  
25

26 2. The proposed revisions to Section 2-114 address many of the concerns  
27 raised by Commissioner Cardi while preserving the two primary alternatives of  
28 the existing text. New proposed subsection (a) limits the scope of this section to  
29 encroachments between units and between units and common elements stemming  
30 from the construction and subsequent changes to buildings and their component  
31 parts. It does not address other encroachments and boundary problems, such as  
32 misplaced fences and misplaced monuments.  
33

#### 34 **SECTION 2-118. TERMINATION OF COMMON INTEREST COMMUNITY.**

35 (a) Except for a taking of all the units by eminent domain, foreclosure against an entire  
36 cooperative of a security interest that has priority over the declaration, or in the circumstances  
37 described in Section 2-124, a common interest community may be terminated only ~~by agreement~~  
38 ~~of unit owners of units to which~~ if the unit owners vote under Section 3-110 to approve the  
39 termination by a vote of at least 80 percent of the votes in the association, are allocated, or any  
40 larger percentage the declaration specifies, and with any other approvals required by the

1 ~~declaration~~ including 80 percent of the votes allocated to units not owned by the declarant. The  
2 declaration may require a larger percentage of total votes in the association for approval, but  
3 termination still requires approval by at least 80 percent of the votes allocated to units not owned  
4 by the declarant. The declaration may specify a smaller percentage only if all of the units are  
5 restricted exclusively to nonresidential uses. The declaration may require other approvals for  
6 termination.

7 **Question: Do we need the last sentence of the proposed revision to subsection**  
8 **(a), which restates deleted text from the previous sentence and allows the**  
9 **declaration to require other approvals for termination? For example, if the**  
10 **declaration requires the approval of mortgage lenders, this section (below)**  
11 **adequately protects their interests by granting them priority claims on the**  
12 **proceeds of sale after termination. If the declaration gives the declarant a veto**  
13 **power, why shouldn't the owners' vote under this section override the veto? A**  
14 **declarant owning more than 20% of the units will still have a veto due to voting**  
15 **rules of this section.**  
16

17 (b) An agreement to terminate must be evidenced by the execution of a termination  
18 agreement, or ~~ratifications thereof~~ ratification of the agreement, in the same manner as a deed, by  
19 the requisite number of unit owners. The termination agreement must specify a date after which  
20 the agreement is void unless it is recorded before that date. ~~A~~ The termination agreement and ~~all~~  
21 ~~ratifications thereof~~ any ratification of the agreement must be recorded in every [county] in  
22 which a portion of the common interest community is situated and is effective only ~~upon~~ on  
23 recordation.

24 (c) ~~In the case of a condominium or planned community containing only units having~~  
25 ~~horizontal boundaries described in the declaration, a~~ A termination agreement may provide that  
26 all of the common elements and units of the common interest community must be sold following  
27 termination. If, pursuant to the agreement, any real estate in the common interest community is  
28 to be sold following termination, the termination agreement must set forth the minimum terms of

1 the sale.

2 ~~(d) In the case of a condominium or planned community containing any units not having~~  
3 ~~horizontal boundaries described in the declaration, a termination agreement may provide for sale~~  
4 ~~of the common elements, but it may not require that the units be sold following termination,~~  
5 ~~unless the declaration as originally recorded provided otherwise or all the unit owners consent to~~  
6 ~~the sale.~~

7 **Note: The proposed amendment to subsection (c) and the deletion of subsection**  
8 **(d) raise an important issue of policy. The existing text allows termination and**  
9 **sale by an 80% vote only for communities having only multi-story buildings**  
10 **(i.e., stacked units with “horizontal boundaries”). Other communities, including**  
11 **a subdivision with detached single-family homes, may have a termination with**  
12 **sale of all the real estate (including units) only by unanimous vote. The**  
13 **proposed amendment would alter this, allowing termination and sale by 80%**  
14 **vote for all communities, regardless of building type.**  
15

16 ~~(e)~~ (d) The association, on behalf of the unit owners, may contract for the sale of real  
17 estate in a common interest community, but the contract is not binding on the unit owners until  
18 approved pursuant to subsections (a) and (b). If any real estate is to be sold following  
19 termination;

20 (1) title to that the real estate, upon termination, vests in the association to be  
21 sold and not already owned by the association vests on termination in the association as trustee  
22 for the holders of all interests in the units; and

23 (2) the termination agreement must state that title to the units is conveyed to the  
24 association as trustee at the time of termination.

25 **Question: Do we need paragraph (2)? The purpose is to make the transfer of**  
26 **real estate from the unit owners to the association as trustee appear in a**  
27 **document recorded in the public records. Subsection (b) above requires**  
28 **recordation of the termination statement. The transfer, however, happens**  
29 **automatically under this subsection (d), with no need for a deed or recording.**  
30 **Adding the requirement raises the problem of what happens if the termination**

1 *agreement omits the required statement. Perhaps paragraph (2) is only useful if*  
2 *we determine that title insurance companies and title attorneys perceive a need*  
3 *for this.*  
4

5 (e) ~~Thereafter, the~~ The association has all powers necessary and appropriate to effect ~~the~~  
6 a sale approved under subsections (a) and (b). Until the sale ~~has been~~ is concluded and the  
7 proceeds ~~thereof~~ distributed, the association continues in existence with all powers it had before  
8 termination. Proceeds of the sale must be distributed to unit owners and lien holders as their  
9 interests may appear, in accordance with subsections (h), (i), and (j). Unless otherwise specified  
10 in the termination agreement, as long as the association holds title to the real estate, each unit  
11 owner and the unit owner's successors in interest have an exclusive right to occupancy of the  
12 portion of the real estate that formerly constituted the unit. During the period of ~~that~~ occupancy,  
13 each unit owner and the unit owner's successors in interest remain liable for all assessments and  
14 other obligations imposed on unit owners by this [act] or the declaration.

15 (f) In a condominium or planned community, if the real estate constituting the common  
16 interest community is not to be sold following termination, title to the common elements ~~and, in~~  
17 ~~a common interest community containing only units having horizontal boundaries described in~~  
18 ~~the declaration, title to all the real estate in the common interest community,~~ vests in the unit  
19 owners ~~upon~~ on termination, as tenants in common in proportion to their respective interests as  
20 ~~provided in~~ under subsection (j), ~~and liens on the units shift accordingly.~~ Unit owners continue  
21 to hold individual titles to their respective units. ~~While the tenancy in common exists, each unit~~  
22 ~~owner and the unit owner's successors in interest have an exclusive right to occupancy of the~~  
23 ~~portion of the real estate that formerly constituted the unit.~~

24 *Note: The proposed amendments to subsection (c) and subsection (d), in the*  
25 *context of sale after termination, eliminate the different treatment for*  
26 *communities with units having horizontal boundaries and communities with*  
27 *units with non-horizontal boundaries. Should we change this subsection (f)*

1 dealing with title to real estate not being sold? Possibilities include: (1) The  
2 above edit to this subsection converts only common elements to a tenancy in  
3 common for a planned community, leaving all units titled in the unit owners.  
4 (In a condominium the unit owners generally already own the common  
5 elements as tenants in common.) (2) Make no change. (3) Convert all common  
6 elements and units to a tenancy in common. (4) Defer to the termination  
7 agreement; make no change to title to real estate that is not to be sold unless the  
8 termination agreement has a provision changing title.  
9

10 (g) Following termination of the common interest community, the proceeds of sale of  
11 real estate, together with the assets of the association, are held by the association as trustee for  
12 unit owners and holders of liens on the units as their interests may appear.

13 (h) Following termination of a condominium or planned community, creditors of the  
14 association holding liens on the units, which were [recorded] [docketed] [insert other procedures  
15 required under state law to perfect a lien on real estate as a result of a judgment] before  
16 termination, may enforce those liens in the same manner as any lien holder. All other creditors  
17 of the association are to be treated as if they had perfected liens on the units immediately before  
18 termination.

19 (i) In a cooperative, the declaration may provide that all creditors of the association  
20 have priority over any interests of unit owners and creditors of unit owners. In that event,  
21 following termination, creditors of the association holding liens on the cooperative which were  
22 [recorded] [docketed] [insert other procedures required under state law to perfect a lien on real  
23 estate as a result of a judgment] before termination may enforce their liens in the same manner as  
24 any lien holder, ~~and any other creditor~~ All other creditors of the association ~~is~~ are to be treated  
25 as if ~~the creditor~~ they had perfected a ~~lien against the cooperative~~ liens on the cooperative  
26 immediately before termination. Unless the declaration provides that all creditors of the  
27 association have that priority:

28 (1) the lien of each creditor of the association which was perfected against the

1 association before termination becomes, upon termination, a lien against each unit owner's  
2 interest in the unit as of the date the lien was perfected;

3 (2) any other creditor of the association is to be treated upon termination as if the  
4 creditor had perfected a lien against each unit owner's interest immediately before termination;

5 (3) the amount of the lien of an association's creditor described in paragraphs (1)  
6 and (2) against each of the unit owners' interest must be proportionate to the ratio which each  
7 unit's common expense liability bears to the common expense liability of all of the units;

8 (4) the lien of each creditor of each unit owner which was perfected before  
9 termination continues as a lien against that unit owner's unit as of the date the lien was perfected;

10 (5) the assets of the association must be distributed to all unit owners and all lien  
11 holders as their interests may appear in the order described above; and

12 (6) creditors of the association are not entitled to payment from any unit owner  
13 in excess of the amount of the creditor's lien against that unit owner's interest.

14 (j) ~~The respective interests of unit owners referred to in~~ following rules apply to  
15 subsections (e), (f), (g), (h), and (i)-are as follows:

16 (1) Except as otherwise provided in paragraph (2), the respective interests of unit  
17 owners are the fair market values of their units, allocated interests, and any limited common  
18 elements immediately before the termination, as determined by ~~one or more independent~~  
19 ~~appraisers selected by the association. The decision of the independent appraisers must be~~  
20 ~~distributed to the unit owners and becomes~~ appraisal. The association shall select one or more  
21 independent appraisers and send the appraisal to the unit owners. The appraisal is final unless

22 (i) disapproved within 30 days after distribution by unit owners of units  
23 to which 25 percent of the votes in the association are allocated- or (ii) one or more unit owners

1 file written objection to the appraisal not later than 20 days after receipt of the appraisal. A unit  
2 owner that objects may designate an appraiser to represent the owner and make an appraisal of  
3 the owner's unit. If the association's appraisal and the unit owner's appraisal differ as to the fair  
4 market value of the owner's interest, the appraisers mutually shall designate a third appraiser. A  
5 panel consisting of an appraiser selected by the association, the unit owner's appraiser, and the  
6 designated third appraiser shall determine, by majority vote, the value of the unit owner's  
7 interest. The proportion of any unit owner's interest to that of all unit owners is determined by  
8 dividing the appraised fair market value of that unit owner's ~~unit and its allocated interests~~  
9 interest by the total appraised fair market values of all ~~the units and their allocated~~ unit owners'  
10 interests.

11 ***Note: The proposed amendment to paragraph (1), conferring a right to unit***  
12 ***owners to obtain their own appraisal if they believe that the association's***  
13 ***appraiser has undervalued their unit, is a significant change in policy. The text***  
14 ***is based on an Illinois statute (see Reporter's Note 2 below), which Illinois***  
15 ***practitioners report has worked well, without imposing significant impediments***  
16 ***to the negotiation of sales of condominium projects upon termination.***  
17

18 (2) If any unit or any limited common element is destroyed to the extent that an  
19 appraisal of the fair market value thereof before destruction cannot be made, the interests of all  
20 unit owners are:

21 (A) in a condominium, their respective common element interests  
22 immediately before the termination;

23 (B) in a cooperative, their respective ownership interests immediately  
24 before the termination; and

25 (C) in a planned community, their respective common expense liabilities  
26 immediately before the termination.

27 (k) In a condominium or planned community, except as otherwise provided in

1 subsection (l), foreclosure or enforcement of a lien or encumbrance against the entire common  
2 interest community does not terminate, of itself, the common interest community, and  
3 foreclosure or enforcement of a lien or encumbrance against a portion of the common interest  
4 community, other than withdrawable real estate, does not withdraw that portion from the  
5 common interest community. Foreclosure or enforcement of a lien or encumbrance against  
6 withdrawable real estate, or against common elements that have been subjected to a security  
7 interest by the association under Section 3-112, does not withdraw, of itself, that real estate from  
8 the common interest community, but the person taking title thereto may require from the  
9 association, upon request, an amendment excluding the real estate from the common interest  
10 community.

11 (l) In a condominium or planned community, if a lien or encumbrance against a portion  
12 of the real estate comprising the common interest community has priority over the declaration  
13 and the lien or encumbrance has not been partially released, the parties foreclosing the lien or  
14 encumbrance, upon foreclosure, may record an instrument excluding the real estate subject to  
15 that lien or encumbrance from the common interest community.

### 16 **Reporter's Notes**

17  
18 1. The Study Committee Report (topic # 5) recommends: "A drafting  
19 committee should consider whether amendments are needed to UCIOA § 2-118  
20 regarding termination of a common interest community." A variety of issues are  
21 identified. The first issue concerns the existing text in Section 2-118(a), which  
22 allows termination with a vote of at least 80 percent of the declared units. See  
23 Study Committee Report pp. 16-17. Section 2-118(a) allows a declarant who has  
24 sold less than 20 percent of the units to terminate the project without the approval  
25 of any of the buyers of units. This may create substantial hardships for buyers.  
26 One problem is that termination results in a tenancy in common, which may lead  
27 to partition by sale at a price that does not fully compensate the buyers who are  
28 forced to sell their units.

29  
30 The Drafting Committee discussed this issue at its January 2020 meeting,  
31 with the consensus that the Reporter prepare language adding a requirement of

1 approval by the owners of 80 percent of the sold units. The amendment to  
2 subsection (a) modifies the voting procedure by requiring the approval of 80  
3 percent of the sold units in addition to 80 percent of all units. This adopts an  
4 existing voting procedure used in Section 2-117(g) for creating new development  
5 rights or extending the time limit for the exercise of development rights. At Its  
6 April 2020 meeting the Drafting Committee discussed what should happen if the  
7 declaration specifies a supermajority vote higher than 80%. The Committee  
8 decided to apply the 80% floor for votes from non-declarant units  
9

10 2. The second issue identified by the Study Committee is whether separate  
11 provisions are advisable to deal with condominium “deconversions” that have  
12 taken place frequently in recent years. See Study Committee Report pp. 17-18.  
13 The present approval requirement for a termination and a sale of all of the  
14 common interest community turns on whether all of the units have horizontal  
15 boundaries (the typical condominium with stacked units). If there are only units  
16 with horizontal boundaries, Section 2-118(c) authorizes a sale with an 80-percent  
17 supermajority vote of unit owners. But if the community consists of units without  
18 horizontal boundaries (or is a hybrid with both stacked and non-stacked units), a  
19 unanimous vote of the unit owners is required under Section 2-118(d). This  
20 section might be simplified by requiring the same vote for all condominiums (or  
21 planned communities) regardless of unit configuration. The Illinois Condominium  
22 Property Act takes this approach for condominiums. 765 ILCS 605/15 makes a  
23 75-percent supermajority vote binding on all condominium unit owners.  
24

25 At its April 2020 meeting the Drafting Committee discussed this issue and  
26 by a vote decided to eliminate subsection (d) and allow termination with the sale  
27 of units by the same 80-percent supermajority vote, regardless of the presence of  
28 horizontal, stacked, or non-stacked units. The public offering statement must  
29 disclose this possibility because it is a major change from the expectations of  
30 purchasers in typical single-family subdivisions with detached homes. The  
31 declaration may change this default rule; for example, the declaration may  
32 provide that no unit shall be sold without the consent of its owner.  
33

34 Another issue stemming from condominium deconversions is the proper  
35 division of sales proceeds among unit owners. Presumably, few problems should  
36 result when all unit owners have approved a sale, but when the vote for sale is not  
37 unanimous, an objecting unit owner might not receive adequate compensation.  
38 After the payment of liens, unit owners are to receive proportions of sales  
39 proceeds based on “the fair market values of their units . . . immediately before  
40 termination.” Section 2-118(j)(1). The executive board is in control of the process.  
41 Section 2-118(j)(1) requires the association to obtain one or more independent  
42 appraisals, which become final unless disapproved by a vote of at least 25 percent  
43 of the unit owners. The Illinois act, like several other condominium statutes,  
44 affords greater rights to dissident unit owners. 765 ILCS 605/15 guarantees a unit  
45 owner not voting in favor of sale a share of the proceeds equal to the greater of (i)  
46 the owner’s mortgage debt secured by the unit or (ii) a “fair appraisal,”

1 determined in the case of disagreement by a panel of three expert appraisers (one  
2 appointed by the unit owner, one by the prospective purchaser, and one by the  
3 first two appraisers).

4  
5 At its April 2020 meeting the Drafting Committee discussed this issue and  
6 asked the Reporter to draft language allowing an objecting unit owner to obtain an  
7 appraisal with a mechanism similar to the one provided by the Illinois legislation.  
8 The proposed revision to paragraph (1) of Section 2-118(i) [renumbered from  
9 existing Section 2-118(j)] is based on the Illinois statute. Unlike the Illinois  
10 statute, (1) the revision does not increase the valuation of the objecting unit owner  
11 to the amount of bona fide mortgage debt on the unit when that debt exceeds the  
12 unit's appraised value and (2) the revision does not limit the right to object to unit  
13 owners who voted against approval of the termination agreement.

14  
15 3. The third issue identified by the Study Committee concerns what  
16 happens to title to real property at the time of termination. See Study Committee  
17 Report p. 18. If termination is to result in a sale, the existing text provides that  
18 title to the real estate vests in the association as trustee. Section 2-118(e) But the  
19 association already has title to the real estate in a cooperative and title to common  
20 areas in a planned community. The amendment to subsection (e) (renumbered as  
21 (d)) clarifies the meaning by stating that title vests only for the real estate not  
22 already owned by the association. In addition, the amendment requires that the  
23 termination agreement recite the fact that title to the units passes to the  
24 association. This makes the transfer of record because the termination agreement  
25 is recorded in the public land records. Section 2-118(b).

## 26 27 **Comment**

28 \* \* \*

29 8. Subsection (f) contemplates the possibility that a planned community or condominium  
30 might be terminated but the real estate not sold.

31  
32 ~~Subsections (b) and (g), the parallel provisions to Section 2-117(b) and (d) of MRECA,~~  
33 ~~contemplate the same possibility in the case of cooperatives. Termination without sale is not~~  
34 ~~likely to be the usual case, but might occur if the unit owners plan conversion to another form of~~  
35 ~~a new common interest community, for example, conversion from a cooperative to a~~  
36 ~~condominium. In the case of a cooperative, title to the real estate upon termination would remain~~  
37 ~~in the name of the association as trustee for the unit owners; see subsection (g). In a~~  
38 ~~condominium or planned community, title to the common elements following termination vests~~  
39 ~~in the unit owners as tenants in common if that real estate is not to be sold; see subsection (f),~~  
40 ~~but until a sale occurs vests in the association if the real estate is to be sold; see subsection (e). In~~  
41 ~~the case of a condominium or planned community which contains only units with horizontal~~  
42 ~~boundaries, these title rules also apply to all the units. (See subsection (f).) In the remaining case,~~  
43 ~~i.e., the case where there are some units with horizontal boundaries and some without horizontal~~  
44 ~~boundaries, the Act provides, in subsection (f), that unit owners become tenants in common of~~

1 ~~the common elements, but~~ The unit owners continue to hold individual titles to their units.  
2 Therefore, in a condominium or planned community with units located in ~~both a high rise in a~~  
3 high-rise building, ~~and in single story structures, the unit owners in the high rise building will~~  
4 ~~hold individual title to their unit upon termination, and~~ either the declaration or the termination  
5 agreement should address the needs for easements of support and access for the ~~high rise~~ high-  
6 rise units over the real estate which all the unit owners will own as tenants in common.  
7 Undoubtedly, the unit owners will immediately reconstitute themselves as some form of  
8 common interest community.  
9

10 9. Subsection (f) does not cover the possibility that a cooperative might be terminated but  
11 the real estate not sold. While this is not likely to be the usual case, termination without sale  
12 might occur if the cooperative unit owners plan conversion to another form of common interest  
13 community, such as a condominium. Since, after termination of a cooperative title to the real  
14 estate remains in the association, it could record a new declaration corresponding to the new  
15 form of common interest community adopted, convey the units to the former unit holders, and  
16 then itself continue as the new common interest community's association.  
17

18 \* \* \*

19 [RENUMBER SUBSEQUENT COMMENTS]

20  
21 **Reporter's Notes**  
22

23 1. The Study Committee Report (topic #5) recommends a review of the  
24 Section 2-118 Comments. Above are proposed amendments to existing Comment  
25 8, which splits the content into two Comments, a revised Comment 8 and a new  
26 Comment 9. The amendments are intended to clean up two points in existing  
27 Comment 8. First, existing Comment focuses on subsection (f), which addresses  
28 only the termination without sale of condominiums and planned communities; yet  
29 the Comment discusses the termination of cooperatives. Second, language in the  
30 Comment discusses sales and includes a cross-reference to sales proceeds in  
31 subsection (g). The amendments limit Comment 8 to discussion of the operation  
32 of subsection (f) and add a new Comment 9 to address the termination of  
33 cooperatives without a sale of the real estate.  
34

35 2. As indicated following the text of subsection (f), the Drafting  
36 Committee will consider whether the scope of subsection (f) should be  
37 condominiums and planned communities (as in existing subsection (f)) or only the  
38 latter. If the committee selects the latter, further edits to this Comment are needed.  
39

40 **SECTION 2-120. MASTER ASSOCIATIONS.**

41 ~~(a) If the declaration provides that any of the powers described in Section 3-102 are to~~  
42 ~~be exercised by or may be delegated to a profit or nonprofit corporation [or unincorporated~~

1 ~~association] that exercises those or other powers on behalf of one or more common interest-~~  
2 ~~communities or for the benefit of the unit owners of one or more common interest communities,-~~  
3 ~~all-~~ The declaration may delegate any power described in Section 3-102 to a master association.  
4 Unless the declaration provides otherwise, the executive board of a unit owners association may  
5 delegate any additional power described in Section 3-102 to a master association. A delegation  
6 of the board is subject to approval by the unit owners. The executive board shall make approval  
7 of the delegation an item on the agenda at the first meeting of the unit owners association after  
8 the delegation. A delegation of powers to a master association is not effective before  
9 acceptance by the master association. All provisions of this [act] applicable to a unit owners<sup>2</sup>  
10 associations apply to any such corporation [or unincorporated a master association], except as  
11 modified by this section.

12 (b) The unit owners at any meeting may approve or disapprove any delegation of  
13 powers to a master association by a majority of the votes cast at the meeting. Other law  
14 determines the effect of disapproval on the rights and obligations of parties under an existing  
15 contract between a unit owners association and a master association.

16 *Note: The proposed amendment to subsection (a) and new subsection (b) allow*  
17 *the board to delegate powers to a master association, subject to the right of unit*  
18 *owners to terminate or revoke the delegation by majority vote. See Reporter's*  
19 *Note 1 below. Discussion at the Drafting Committee's April 2020 meeting*  
20 *revealed complex issues stemming from the Committee's tentative decision to*  
21 *allow a board-approved delegation to become effective immediately, subject to*  
22 *termination [revocation] by the unit owners. Before the unit owners meet, the*  
23 *board and the master association may have entered into a long-term agreement*  
24 *that does not allow prompt termination by the association. An alternative*  
25 *approach is to make the delegation could become effective only when and if*  
26 *approved by the unit owners. Also, note that subsection (b) as drafted allows*  
27 *termination for any delegation to a master termination, not only for board-*  
28 *approved delegations reviewed at the first unit owners' meeting after the*  
29 *delegation. We may want to consider whether to add more express limitations*  
30 *on power to terminate.*  
31

1           ~~(b)~~ (c) Unless it is acting in the capacity of ~~an~~ a unit owners association ~~described in~~  
2 ~~Section 3-101~~, a master association may exercise the powers set forth in Section 3-102(a)(2) only  
3 to the extent expressly permitted in the declarations of common interest communities which are  
4 part of the master association or expressly described in the delegations of power from those  
5 common interest communities to the master association.

6           ~~(e)~~ (d) ~~If the declaration of any common interest community provides that the executive~~  
7 ~~board may delegate certain powers to a master association, the~~ The members of the executive  
8 board of a unit owners association have no liability for the acts or omissions of ~~the~~ a master  
9 association with respect to ~~those powers following delegation~~ a power delegated to the master  
10 association.

11           ~~(d)~~ (e) The rights and responsibilities of unit owners with respect to the unit owners'  
12 association set forth in Sections 3-103, 3-108, 3-109, 3-110, and 3-112 apply in the conduct of  
13 the affairs of a master association only to persons who elect the board of a master association,  
14 whether or not those persons are otherwise unit owners within the meaning of this [act].

15           ~~(e)~~ (f) Even if a master association is also ~~an~~ a unit owners association ~~described in~~  
16 ~~Section 3-101~~, the certificate of incorporation or other instrument creating the master association  
17 and the declaration of each common interest community, the powers of which are assigned by  
18 the declaration or delegated to the master association, may provide that the executive board of  
19 the master association must be elected after the period of declarant control in any of the  
20 following ways:

21                   (1) All unit owners of all common interest communities subject to the master  
22 association may elect all members of the master association's executive board.

23                   (2) All members of the executive boards of all common interest communities

1 subject to the master association may elect all members of the master association’s executive  
2 board.

3 (3) All unit owners of each common interest community subject to the master  
4 association may elect specified members of the master association’s executive board.

5 (4) All members of the executive board of each common interest community  
6 subject to the master association may elect specified members of the master association’s  
7 executive board.

8 **Reporter’s Notes**  
9

10 1. The Study Committee Report (topic # 6) asks: “To what extent may the  
11 unit owners association in a common interest community delegate any of its  
12 statutory authority to a Master Association for a larger planned community of  
13 which that HOA is a part?” The Drafting Committee at its January 2020 meeting  
14 voted in favor of an amendment to allow the executive board to delegate powers  
15 to a master association, subject to the right of unit owners to disapprove of the  
16 delegation by majority vote.  
17

18 The proposed amendment to subsection (a) clearly differentiates between  
19 provisions in the declaration that establish and assign powers to a master  
20 association and a subsequent decision of the executive board of the common  
21 interest community to delegate powers to a master association.  
22

23 Revised subsection (a) and new subsection (b) reflect a compromise. A  
24 subsequent decision to delegate powers to a master association often has a  
25 substantial impact on unit owners. The act might allow a delegation only if  
26 authorized in the declaration or by a subsequent vote of the unit owners. Instead,  
27 subsection (a) allows the executive board to delegate powers to a master  
28 association on its own initiative, subject to the ability of the unit owners to revoke  
29 the delegation at the next unit owners meeting, whether a regular or special  
30 meeting.  
31

32 2. At its January 2020 meeting the consensus of the Drafting Committee  
33 was to add a provision stating that an assignment to a master association is  
34 effective only if accepted by the master association. The new sentence added to  
35 subsection (a) makes it clear what was implicit: A transfer or delegation of  
36 powers to a master association becomes effective only if accepted by the master  
37 association. In most cases, the master association’s agreement is manifested in  
38 writing.  
39



1 immunity than Approach 1 described in the Reporter’s Memorandum, which  
2 would have provided immunity from claims against the common elements made  
3 by any person, including unit owners and neighboring property owners.  
4

5 3. The new section leaves intact the enacting State’s substantive law of  
6 adverse possession to govern claims made by the association or the unit owners  
7 collectively as tenants in common. Claims of this type may be asserted when the  
8 common elements are subject to a title defect: a person other than association or  
9 the unit owners owns or has a potential claim to a common element. An adverse  
10 possession claim of this type protects the unit owners’ interest in the common  
11 elements, rather than jeopardizing the unit owners’ expectations of ownership and  
12 use of the common elements.  
13

14 4. The language in this section is based on Minn. Stat. § 508.02, which  
15 provides: “No title to registered land in derogation of that of the registered owner  
16 shall be acquired by prescription or by adverse possession, but the common law  
17 doctrine of practical location of boundaries applies to registered land whenever  
18 registered.” Like the Minnesota statute, this section refers to both “adverse  
19 possession” and “prescription.” A Minnesota court has interpreted the statutory  
20 reference to “prescription” to preclude the creation of a prescriptive easement  
21 against registered land. *Moore v. Henricksen*, 165 N.W.2d 209 (Minn. 1968).  
22 Accordingly, this provision is drafted to immunize the common elements from  
23 claims of prescriptive easements made by any person.  
24

25 5. The last phrase in this section, “in derogation of the title of the other  
26 unit owners or the association,” limits the scope of immunity to claims that impair  
27 the community’s title to and use of the common elements. The state’s normal  
28 rules of adverse possession determine when the unit owners may use the doctrine  
29 of adverse possession to obtain or perfect title to a common element.  
30

31 **Example 1:** A condominium community has a recreational field (a common  
32 element) situated between a building with units and the northern boundary of the  
33 community’s real estate. A unit owner on the ground floor extends her patio by eight feet  
34 into the recreational field. The state has a ten-year statute of limitations for the recovery  
35 of possession of real property. Even if the unit owner maintains her extended patio in  
36 place for more than 10 years and satisfies all the other elements of adverse possession  
37 (actual possession that is open, notorious, continuous, and exclusive), this section  
38 prevents her from acquiring title by adverse possession to the area occupied by the patio  
39 encroachment. Her acquisition would be “in derogation of the title of the other unit  
40 owners,” who (along with her) own the area as tenants in common.  
41

42 **Example 2:** A condominium community has a recreational field (a common  
43 element) situated between a building with units and the northern boundary of the  
44 community’s real estate. Due to a surveying error, the description of the northern  
45 boundary contained in the original declaration pursuant to section 2-105(a)(3) lies 10 feet  
46 too far to the north. The entire recreational field, including the 10-foot strip, is a common

1 element. The neighbor who owns the adjacent parcel to the north has paramount title to  
2 the 10-foot strip. The state has a ten-year statute of limitations for the recovery of  
3 possession of real property. More than ten years after installation of the recreational field,  
4 the neighbor brings a cause of action against the association to recover possession of the  
5 10-foot strip. The answer to the litigation filed by the association raises the affirmative  
6 defense that the unit owners (and the association as their agent) have acquired title to the  
7 strip by adverse possession. This section does not apply because their claim is not “in  
8 derogation of the title of the other unit owners or the association.” It is in derogation of  
9 the neighbor’s title. Thus, the state’s normal rules of adverse possession will determine  
10 whether the neighbor or the unit owners prevail.  
11

12 **[ARTICLE] 3**

13 **MANAGEMENT OF THE COMMON INTEREST COMMUNITY**

14 \* \* \*

15 **SECTION 3-102. POWERS AND DUTIES OF UNIT OWNERS ASSOCIATION.**

16 (a) Except as otherwise provided in subsection (b) and other provisions of this [act], the  
17 association;

18 (1) shall adopt and may amend bylaws and may adopt and amend rules;

19 (2) shall adopt and may amend budgets under Section 3-123, may collect  
20 assessments for common expenses from unit owners, and may invest funds of the association;

21 (3) may hire and discharge managing agents and other employees, agents, and  
22 independent contractors;

23 (4) may institute, defend, or intervene in litigation or in arbitration, mediation, or  
24 administrative proceedings in its own name on behalf of itself or two or more unit owners on  
25 matters affecting the common interest community, subject to Section 3-124;

26 (5) may make contracts and incur liabilities;

27 (6) may regulate the use, maintenance, repair, replacement, and modification of  
28 common elements;

29 (7) may cause additional improvements to be made as a part of the common

1 elements;

2 (8) may acquire, hold, encumber, and convey in its own name any right, title, or  
3 interest to real estate or personal property, but:

4 (A) common elements in a condominium or planned community may be  
5 conveyed or subjected to a security interest only pursuant to Section 3-112; and

6 (B) part of a cooperative may be conveyed, or all or part of a cooperative  
7 may be subjected to a security interest, only pursuant to Section 3-112;

8 (9) may grant ~~easements, leases, licenses, and concessions~~ an easement, lease,  
9 license, or concession through or over the common elements, unless the grant is to a unit owner  
10 for the benefit of the owner's unit;

11 (10) may impose and receive any payments, fees, or charges for:

12 (A) the use, rental, or operation of the common elements, other than  
13 limited common elements described in Section 2-102(2) and (4); and

14 (B) services provided to unit owners;

15 (11) may impose charges for late payment of assessments and, after notice and  
16 an opportunity to be heard, may impose reasonable fines for violations of the declaration,  
17 bylaws, and rules of the association;

18 (12) may impose reasonable charges for the preparation and recordation of  
19 amendments to the declaration, resale certificates required by Section 4-109, or statements of  
20 unpaid assessments;

21 (13) may provide for the indemnification of its officers and executive board and  
22 maintain directors and officers liability insurance;

23 (14) except to the extent limited by the declaration, may assign its right to future

1 income, including the right to receive assessments;

2 (15) may exercise any other powers conferred by the declaration or bylaws;

3 (16) may exercise all other powers that may be exercised in this state by  
4 organizations of the same type as the association;

5 (17) may exercise any other powers necessary and proper for the governance and  
6 operation of the association;

7 (18) may require that disputes between the association and unit owners or  
8 between two or more unit owners regarding the common interest community be submitted to  
9 nonbinding alternative dispute resolution as a prerequisite to commencement of a judicial  
10 proceeding; and

11 (19) may suspend any right or privilege of a unit owner that fails to pay an  
12 assessment, but may not:

13 (A) deny a unit owner or other occupant access to the owner's unit;

14 (B) suspend a unit owner's right to vote;

15 (C) prevent a unit owner from seeking election as a director or officer of  
16 the association; or

17 (D) withhold services provided to a unit or a unit owner by the  
18 association if the effect of withholding the service would be to endanger the health, safety, or  
19 property of any person.

20 (b) The declaration may not limit the power of the association beyond the limit  
21 authorized in subsection (a)(18) to:

22 (1) deal with the declarant if the limit is more restrictive than the limit imposed  
23 on the power of the association to deal with other persons; or

1                   (2) institute litigation or an arbitration, mediation, or administrative proceeding  
2 against any person, subject to the following:

3                   (A) the association shall comply with Section 3-124, if applicable, before  
4 instituting any proceeding described in Section 3-124 (a) in connection with construction defects;  
5 and

6                   (B) the executive board promptly shall provide notice to the unit owners  
7 of any legal proceeding in which the association is a party other than proceedings involving  
8 enforcement of rules or to recover unpaid assessments or other sums due the association.

9                   (c) If a tenant of a unit owner violates the declaration, bylaws, or rules of the  
10 association, in addition to exercising any of its powers against the unit owner, the association  
11 may:

12                   (1) exercise directly against the tenant the powers described in subsection  
13 (a)(11);

14                   (2) after giving notice to the tenant and the unit owner and an opportunity to be  
15 heard, levy reasonable fines against the tenant for the violation; and

16                   (3) enforce any other rights against the tenant for the violation which the unit  
17 owner as landlord could lawfully have exercised under the lease or which the association could  
18 lawfully have exercised directly against the unit owner, or both.

19                   (d) The rights referred to in subsection (c)(3) may be exercised only if the tenant or unit  
20 owner fails to cure the violation within 10 days after the association notifies the tenant and unit  
21 owner of that violation.

22                   (e) Unless a lease otherwise provides, this section does not:

23                   (1) affect rights that the unit owner has to enforce the lease or that the

1 association has under other law; or

2 (2) permit the association to enforce a lease to which it is not a party in the  
3 absence of a violation of the declaration, bylaws, or rules.

4 (f) The executive board may determine whether to take enforcement action by  
5 exercising the association's power to impose sanctions or commencing an action for a violation  
6 of the declaration, bylaws, and rules, including whether to compromise any claim for unpaid  
7 assessments or other claim made by or against it. The executive board does not have a duty to  
8 take enforcement action if it determines that, under the facts and circumstances presented:

9 (1) the association's legal position does not justify taking any or further  
10 enforcement action;

11 (2) the covenant, restriction, or rule being enforced is, or is likely to be  
12 construed as, inconsistent with law;

13 (3) although a violation may exist or may have occurred, it is not so material as  
14 to be objectionable to a reasonable person or to justify expending the association's resources; or

15 (4) it is not in the association's best interests to pursue an enforcement action.

16 (g) The executive board's decision under subsection (f) not to pursue enforcement under  
17 one set of circumstances does not prevent the executive board from taking enforcement action  
18 under another set of circumstances, but the executive board may not be arbitrary or capricious in  
19 taking enforcement action.

20 (h) The executive board shall establish a reasonable method for unit owners to  
21 communicate among themselves and with the executive board on matters concerning the  
22 association.

1  
2  
3 **Reporter’s Notes**

4 This proposed amendment to Section 3-102(a)(9) is a companion to the  
5 proposed amendment to Section 2-108 discussed above, dealing with the ability of  
6 the executive board to convert common elements into limited common elements.  
7 The amendment to Section 3-102(a)(9) is designed to make this section  
8 compatible with the procedures of Section 2-108 and Section 2-112, which  
9 generally require a vote of the membership for the executive board to allocate a  
10 common element for the exclusive use of a unit owner by redesignation as a  
11 limited common element or relocation of the boundary between the unit and the  
12 common element. A board might avoid these procedures by granting an easement  
13 or a long-term lease or license to a unit owner. Section 3-102(6) allows the board  
14 to “regulate the use” of common elements, but this should not be interpreted to  
15 allow the board to assign the exclusive use to one or less than all of the unit  
16 owners.

17 **Example:** A ground-level unit has a 150-foot wooden deck, which is a limited  
18 common element allocated for the exclusive use of the owner of the adjoining  
19 unit. The deck is in terrible shape, and the unit owner hires a contractor to  
20 demolish the deck completely and install a new deck. The contractor orders new  
21 materials and builds a new deck. The new deck occupies 180 square feet and  
22 encroaches on a 30-square-foot area of the lawn (a common element). The  
23 mistake is discovered, and the unit owner asks for help from the executive board.  
24 Existing Section 3-102(a)(9) may be interpreted to allow the board to forgive the  
25 encroachment by granting the unit owner an easement, lease, or license to  
26 maintain the deck over the 30 square feet of the lawn. Because the deck is an  
27 improvement that is likely to remain in place for a long time, instead of granting  
28 an easement, lease, or license, the board should require that the unit owner apply  
29 for a reallocation of the lawn area from a common element to a limited common  
30 element under Section 2-108(c). This will require a vote of the unit owners and  
31 the preparation and recordation of an amendment to the declaration.

32  
33 **Comment**

34 \* \* \*

35 4. Paragraph (8) refers to the power granted by Section 3-112, upon a vote of the requisite  
36 number of unit owners, to sell or encumber common elements in a condominium or planned  
37 community or to sell part or encumber all or part of a cooperative without a termination of the  
38 common interest community. Paragraph (9) permits the association to grant easements, leases,  
39 licenses, and concessions with respect to the common elements without a vote of the unit  
40 owners. Paragraph (9) allows the executive board to grant rights to use common elements only  
41 for transactions that do not have a significant impact on the unit owners’ rights to use and enjoy  
42 the common elements. Examples include a license for a non-profit organization to use a lawn or  
43 clubhouse for one or several days, a one-year lease of building space to an entity that provides  
44 services expected to be of value to residents, and a non-exclusive revocable easement allowing a

1 neighboring community to use a roadway or trail. Most grants under Paragraph (9) are temporary  
2 or revocable by the association, do not grant exclusive rights to the holder, and are donative in  
3 nature or granted for a small fee paid by the holder. The board may not use Paragraph (9) as an  
4 alternative to a conveyance of common elements, which requires a vote of the unit owners under  
5 Paragraph (8) and Section 3-112. Examples of transactions not authorized under Paragraph (9)  
6 include the grant of a ten-year lease of a significant part of the common elements or a long-term  
7 parking easement that allows the holder to install and use parking spaces.

### 8 9 **Reporter's Notes**

10  
11 The Drafting Committee at its April 2020 meeting discussed Section 3-  
12 102(a)(9) and the possibility that the executive boards might grant leases,  
13 easements, or leases in common elements that have long durations, including  
14 sales of such interests, and thereby avoid the act's restrictions on the conveyance  
15 of common elements stated in Section 3-102(a)(9) and Section 3-112, which  
16 requires a vote of 80% of the unit owners. The Committee asked the Reporter to  
17 draft Comment language to provide guidance.

### 18 19 **SECTION 3-103. EXECUTIVE BOARD MEMBERS AND OFFICERS.**

20 (a) Except as otherwise provided in the declaration, the bylaws, subsection (b), or other  
21 provisions of this [act], the executive board acts on behalf of the association. In the  
22 performance of their duties, officers and members of the executive board appointed by the  
23 declarant shall exercise the degree of care and loyalty to the association required of a trustee.  
24 Officers and members of the executive board not appointed by the declarant shall exercise the  
25 degree of care and loyalty to the association required of an officer or director of a corporation  
26 organized, and are subject to the conflict of interest rules governing directors and officers, under  
27 [insert reference to state nonprofit corporation law]. The standards of care and loyalty described  
28 in this section apply regardless of the form in which the association is organized.

29 (b) The executive board may not:

- 30 (1) amend the declaration except as provided in Section 2-117;  
31 (2) amend the bylaws;  
32 (3) terminate the common interest community;

1           (4) elect members of the executive board but may fill vacancies in its  
2 membership for the unexpired portion of any term or, if earlier, until the next regularly scheduled  
3 election of executive board members; or

4           (5) determine the qualifications, powers, duties, or terms of office of executive  
5 board members.

6           (c) The executive board shall adopt budgets as provided in Section 3-123.

7           (d) Subject to subsection (e), the declaration may provide for a period of declarant  
8 control of the association, during which a declarant, or persons designated by the declarant, may  
9 appoint and remove the officers and members of the executive board. A declarant may  
10 voluntarily surrender the right to appoint and remove officers and members of the executive  
11 board before the period ends. In that event, the declarant may require during the remainder of  
12 the period that specified actions of the association or executive board, as described in a recorded  
13 instrument executed by the declarant, be approved by the declarant before they become effective.  
14 Regardless of the period provided in the declaration, and except as provided in Section 2-123(g),  
15 a period of declarant control terminates no later than the earliest of:

16           (1) [60] days after conveyance of [three-fourths] of the units that may be created  
17 to unit owners other than a declarant;

18           (2) two years after all declarants have ceased to offer units for sale in the  
19 ordinary course of business;

20           (3) two years after any right to add new units was last exercised; or

21           (4) the day the declarant, after giving notice in a record to unit owners, records  
22 an instrument voluntarily surrendering all rights to control activities of the association.

23           (e) Not later than 60 days after conveyance of [one-fourth] of the units that may be

1 created to unit owners other than a declarant, at least one member and not less than 25 percent of  
2 the members of the executive board must be elected by unit owners other than the declarant.  
3 Not later than 60 days after conveyance of [one-half] of the units that may be created to unit  
4 owners other than a declarant, not less than [one-third] of the members of the executive board  
5 must be elected by unit owners other than the declarant.

6 (f) Except as otherwise provided in Section 2-120(e), not later than the termination of  
7 any period of declarant control, the unit owners shall elect an executive board of at least three  
8 members, at least a majority of whom must be unit owners. Unless the declaration provides for  
9 the election of officers by the unit owners, the executive board shall elect the officers. The  
10 executive board members and officers shall take office upon election or appointment.

11 (g) A declaration may provide for the appointment of specified positions on the  
12 executive board by persons other than the declarant during or after the period of declarant  
13 control. It also may provide a method for filling vacancies in those positions, other than by  
14 election by the unit owners. However, after the period of declarant control, appointed members:

- 15 (1) may not comprise more than [one third] of the board; and
- 16 (2) have no greater authority than any other member of the board.

17 **Reporter's Notes**

18  
19 The Study Committee Report (topics # 10 and 17) recommends two issues  
20 for consideration by the Drafting Committee:

- 21  
22 10. The relationship of the HOA's board of directors with individual unit  
23 owners.
- 24 17. Should the Study Committee revisit the balance between the right of a  
25 unit owner to have information and comment and the need of the board to  
26 act in an efficient manner?

27  
28 The Drafting Committee at its January 2020 meeting discussed the model of  
29 representative governance generally used in UCOIA Article 3 and the possibility  
30 of augmenting owner participation. One question is whether to allow unit owners

1 to rescind a new rule or regulation passed by the board. Presently the avenue for  
2 relief is voting in a new board or recalling board members. The Drafting  
3 Committee agreed to defer consideration of this question for its April 2020  
4 meeting. [At its April meeting the Committee did not revisit this issue.]  
5

## 6 **Comment**

7 1. Subsection (a) makes officers and members of the executive board appointed by the  
8 declarant liable as trustees of the unit owners with respect to their actions or omissions as  
9 members of the board. This provision imposes a very high standard of duty because the board is  
10 vested with great power over the property interests of unit owners, and because there is a great  
11 potential for conflicts of interest between the unit owners and the declarant. The 1994  
12 amendment to subsection (a) added precision by changing the standard of care for declarant-  
13 appointed officers and members from “fiduciary” to “trustee.” The law contemplates many forms  
14 of fiduciary relationships; among them, the trustee’s duty is the highest.  
15

16 Originally subsection (a) specified that officers and members elected by the unit owners  
17 have a duty of “ordinary and reasonable care.” The 1994 amendment conforms the Act to  
18 expectations of owners, officers, members of executive boards, and courts. The duties owed by  
19 an elected officer or board member ought to parallel the standards imposed on persons holding  
20 equivalent positions in non-profit corporations in the state where the common interest  
21 community is located.  
22

23 For both declarant-appointed and elected officers and members, subsection (a) looks to  
24 other state law to measure the standard of care and the basis of liability. For declarant-appointed  
25 persons, the law of trusts determines the precise content of the fiduciary duties, as well as other  
26 duties including conflict-of-interest rules, owed to the unit owners. For elected officers and  
27 members, the standards of conduct and the standards of liability are determined by the content of  
28 the state nonprofit corporation statute. This applies regardless of the organizational type of the  
29 association. Thus, if an association is a limited liability company (LLC), the standards for its  
30 officers and board members are not affected by the content to of the state LLC statute.  
31

32 A majority of states have adopted a version of the ABA's Model Nonprofit Corporation  
33 Act (MNCA) (3d ed. 1987; the ABA is presently working on a 4th edition). MNCA Section 8.30  
34 sets forth standards of conduct, and section 8.31 sets forth standards of liability for directors.  
35 Executive board members are treated as “directors” whether or not they have the formal title of  
36 “director” as a member of the association’s governing board. MNCA Section 8.42 prescribes  
37 standards of conduct for officers; they include a duty to act with the care of “an ordinarily  
38 prudent person.” States without the model act may apply different rules for director conduct,  
39 such as a trust rule or the rules applicable to directors of standard, for-profit corporations, as well  
40 as different rules for officers.  
41

42 2. Executive board members frequently will obtain the benefits of the business judgment  
43 rule under subsection (a). The business judgment rule is a standard of liability, not a standard of  
44 conduct. The rule curtails judicial review of board decisions by creating a presumption of sound  
45 business judgment. As long as the board decision might serve a rational business purpose, courts

1 do not interfere by substituting their own ideas of what is or is not a correct or reasonable  
2 decision. The rule also presumes that the directors act in good faith, on an informed basis, and  
3 with the honest belief that their action furthers the best interests of the corporation. The business  
4 judgment rule began as common-law rule for evaluating the conduct of directors of for-profit  
5 corporations. Now many courts apply the rule in the non-profit context generally and as the  
6 basis for evaluating the activities of boards of unit owners associations. See, e.g., Reiner v.  
7 Ehrlich, 66 A.3d 1132 (Md. Ct. Spec. App. 2013); Committee for a Better Twin Rivers v. Twin  
8 Rivers Homeowners Association, 929 A.2d 1060 (N.J. 2007); 40 West 67th Street v. Pullman,  
9 790 N.WE.2d 1174 (N.Y. 2003).

10  
11 Subsection (a) does not codify the business judgment rule. Its application to executive  
12 boards depends on judicial adoption and on other state statutes. Nor does MNCA Section 8.31  
13 codify the business judgment rule, but it has several components, one of which reflects some of  
14 the principal elements of the common-law business judgment rule.

15  
16 [RENUMBER SUBSEQUENT COMMENTS 3 and 4]

17  
18 \* \* \*

19 ~~5. The 1994 amendment to subsection (a) is intended to conform the Act to expectations-~~  
20 ~~of owners, members of executive boards, and courts. The duty owed by an elected member of an~~  
21 ~~executive board ought to parallel the standard imposed on directors of non-profit corporations.~~  
22 ~~The original text set out a lesser standard. By making reference to the non-profit corporate~~  
23 ~~model, members will also obtain the benefits of the business judgment rule, now commonly~~  
24 ~~applied by courts in the non-profit context; see, for example, Levandusky v. One Fifth Avenue~~  
25 ~~Apartment Corp., 75 N.Y.2d 530 (1990).~~

26  
27 ~~Comment 5 was expanded in 2008, because of the importance of this issue. The Act~~  
28 ~~continues to rely on the Business Judgment Rule as the basis for evaluating the actions of the~~  
29 ~~Board. “As long as directors of a corporation decide matters rationally, honestly, and without a~~  
30 ~~disabling conflict of interest, the decision will not be reviewed by the courts.” Atkins v. Hibernia~~  
31 ~~Corp., 182 F3d 320, 324, (5 th cir. 1999) quoted in Block, Barton & Radin, The Business~~  
32 ~~Judgment Rule, (5th ed. 1998) in 2002 Supp. Page 6.~~

33  
34 ~~The business judgment rule is a tool of judicial review, not a standard of conduct.~~  
35 ~~The rule (1) shields directors from liability and protects decisions made by directors~~  
36 ~~when—The rule’s elements—a business decision, disinterestedness, and independence,~~  
37 ~~due care, good faith and no abuse of discretion—are present and a challenged decision~~  
38 ~~does not constitute fraud, illegality, ultra vires conduct or waste, and (2) creates a~~  
39 ~~presumption that directors have acted in accordance with each of the elements of the rule.~~

40  
41 ~~[Block et al at page 110.] In its 2007 decision, the Supreme Court of New Jersey~~  
42 ~~confirmed the continuing vitality of the business judgment rule as the basis for evaluating the~~  
43 ~~activities of the executive board of a unit owners association. See Committee for a Better Twin~~  
44 ~~Rivers v. Twin Rivers Homeowners Association, 192 N.J. 344; 929 A.2d 1060 (2007); the~~  
45 ~~decision is expected to be widely followed.~~



1 or some variation thereof.

2  
3 Alternative 1

4 (a) A declarant may transfer a special declarant right (Section 1-103(29)) created or  
5 reserved under this [act] may be transferred only by an instrument evidencing the transfer  
6 recorded in every [county] in which any portion of the common interest community is located.  
7 The instrument is not effective unless executed by the transferee. executed by both parties.

8 (b) Except as otherwise provided in Section 3-104B(c), a declarant that transfers fewer  
9 than all its special declarant rights retains the special declarant rights that are not transferred.

10 Alternative 2

11 (a) A declarant may transfer a special declarant right (Section 1-103(29)) created or  
12 reserved under this [act] may be transferred only by an instrument evidencing the transfer  
13 recorded in every [county] in which any portion of the common interest community is located.  
14 The instrument is not effective unless executed by the transferee. only to a person that owns real  
15 estate to which the special declarant right applies, as described in the declaration under Section  
16 2-105(a)(8). The transfer must be evidenced by an instrument executed by both parties.

17 (b) If a declarant transfers fewer than all its special declarant rights, the declarant retains  
18 only its special declarant rights that are appurtenant to real estate the declarant continues to own  
19 as described in the declaration under Section 2-105(a)(8). Other special declarant rights  
20 automatically terminate.

21 End of Alternatives

22 (c) An instrument that transfers a special declarant right must be recorded in every  
23 [county] in which any portion of the common interest community is located. The instrument is  
24 not effective until recorded.

## Reporter's Notes

1  
2  
3 1. The Study Committee Report (topic # 15) calls for consideration of  
4 issues concerning declarant liability and the liability of successor declarants, both  
5 those who are affiliates and not affiliates of the original declarant. See Study  
6 Committee Report pp. 51-58.  
7

8 The Drafting Committee at its January 2020 meeting discussed many of  
9 the issues and asked the committee Chair and the Reporter to attempt to rewrite  
10 and reorganize the set of rules contained in existing Section 3-104. Their effort  
11 included the division of content from existing Section 3-104 into a series of six  
12 new sections in the April 2020 meeting draft and the addition of a new definition  
13 of "Non-affiliate successor," now in Section 3-104A below, which serves as a  
14 companion to the existing definition of "Affiliate of a declarant" in Section 1-  
15 103(1). Discussion by the Drafting Committee at its April 2020 meeting resulted  
16 in the Reporter's consolidation of the material into three sections: Section 3-104  
17 (above) and Sections 3-104A and 3-104B (below).  
18

19 2. The Drafting Committee at its April 2020 meeting discussed whether  
20 special declarant rights are real property or personal property. UCOIA as  
21 presently drafted may assume that special declarant rights are real property, but it  
22 does not say so directly. Some cases hold that development rights are real  
23 property in some contexts. E.g., *Village at Treehouse, Inc. v. Property Tax Adm'r*,  
24 2014 COA 6, 321 P.3d 624 (Colo. Ct. App. 2014) (condominium development  
25 rights are "interests in real property" subject to ad valorem taxation); *Layden v.*  
26 *City of Rutland*, 737 A.2d 894 (Vt. 1999) (development rights acquired with  
27 undeveloped land in condominium project are subject to ad valorem taxation). But  
28 some of the special declarant rights, perhaps most of them, may be intangible  
29 personal property (contract rights). If so, in financing transactions they are general  
30 intangibles under UCC Article 9. The Committee did not reach a consensus at its  
31 April 2020 meeting on how to handle the issue of classification. It requested that  
32 the Reporter consider two approaches: deferring to other law to make the  
33 determination or adding provisions making all special declarant rights real  
34 property interests or treating them as if they are real property. The two  
35 Alternatives in this section and in Section 3-104B below attempt to implement  
36 these two approaches.  
37

38 3. Alternative 1 in subsections (a) and (b) addresses to a concern raised by  
39 the Study Committee based on a sentence in existing Comment 3 to Section 3-  
40 104: "The transfer by a declarant of all of his interest in a project to a successor  
41 without a concomitant transfer of the special rights of a declarant pursuant to this  
42 subsection, results in the automatic termination of such special declarant rights  
43 and of any period of declarant control." See Study Committee Report p. 56 (Issue  
44 Six). The Drafting Committee at its January 2020 meeting discussed this issue,  
45 with the consensus that special declarant rights that are not transferred remain  
46 with the declarant. The Comment does not have support in the existing statutory

1 language. Alternative 1 calls for the opposite outcome, and if adopted, Comment  
2 3 should be deleted (see Comment 3 below).

3  
4 4. Alternative 1 also responds to a question raised by the Study  
5 Committee. The Study Committee asks whether there should be limits on how  
6 many persons may receive and hold special declarant rights at one point in time,  
7 asking whether it would be preferable to identify a single declarant who is in  
8 control and responsible. See Study Committee Report p. 55 (Issue Four). The  
9 Drafting Committee at its January 2020 meeting discussed the issue, with the  
10 consensus that the intent of existing Section 3-104 is not to limit transfers and the  
11 fragmentation of special declarant rights. Alternative 1 in subsections (a) and (b)  
12 makes it clearer that the act imposes no limits. Usually a developer will not find it  
13 advantageous to divide special declarant rights among more than a few persons.  
14 Fragmentation when it occurs may sometimes make it harder for third parties,  
15 including unit owners, to determine who holds what special declarant rights and  
16 who is responsible for certain obligations and liabilities. The recording rule  
17 discussed above (Note 3) and the reorganization of the rules addressing  
18 obligations and liabilities (see new sections below) should allow third parties to  
19 find this information.  
20

21 5. Alternative 2 reflects the practical reality that special declarant rights  
22 have value only when connected to real estate within the common interest  
23 community or that may be added to the community interest community pursuant  
24 to a development right reserved in the declaration. In addition to describing all  
25 special declarant rights reserved by the declarant, the declaration must identify the  
26 real estate that is subject to special declarant rights. Section 2-105(a)(8) requires  
27 that the declaration contain “a description of any development right and other  
28 special declarant rights reserved by the declarant, together with a legally sufficient  
29 description of the real estate to which each of those rights applies, and a time limit  
30 within which each of those rights must be exercised.” This requirement may  
31 imply a legal linkage between special declarant rights and parcels of real estate. If  
32 the rights are real property, they do not qualify as servitudes (a real covenant or  
33 equitable servitude running with the land) because a person cannot own a  
34 servitude in his own property. In other words, if the declarant has a development  
35 right to create units on undeveloped real estate owned by the declarant, that right  
36 is not a servitude. *Restatement (Third) of Property (Servitudes)* § 7.5 comment a  
37 (2000) (“A servitude benefit is the right to use the land of another”); *Woodling v.*  
38 *Polk*, 473 S.W.3d 233 (Mo. Ct. App. 2015) (deed purporting to grant driveway  
39 easement to developer over one of its lots does not create easement). But the  
40 rights may still be real property if they are viewed as appurtenant to the ownership  
41 of land.  
42

43 6. A transfer of a special declarant right does not have to consist of the  
44 entire special declarant right. For example, a declarant may own an undeveloped  
45 50-acre parcel within a 300-acre common interest community. The declarant  
46 decides to sell the 50-acre parcel to another developer, and along with the

1 conveyance of the parcel, the declarant transfers development rights and the right  
2 to maintain a sales office with respect to the 50-acre parcel. The declarant retains  
3 development rights and sales-office rights for his remaining 250 acres. The buyer  
4 becomes a successor declarant.  
5

6 7. The Study Committee questions whether a transfer of special declarant  
7 rights should be effective between the transferor and transferee before  
8 recordation. See Study Committee Report p. 54 (Issue Two). The language of  
9 existing Section 3-104(a) appears to indicate the transfer is effective only upon  
10 recordation. The Drafting Committee at its January 2020 meeting discussed the  
11 issue, with the consensus that recording is necessary. New subsection (c) makes  
12 this explicit, tracking the language used in Section 2-118(b) for the effectiveness  
13 of termination agreements. This is an exception to the normal rule that agreements  
14 and conveyances are effective between the parties when executed, prior to  
15 recordation. The purpose of delaying effectiveness, even between the parties, is to  
16 perform a notice function. Recording allows all third parties, including unit  
17 owners, to ascertain who holds and may exercise special declarant rights at all  
18 times, and thus who has obligations and liabilities stemming from special  
19 declarant rights.  
20

21 At its April 2020 meeting the Drafting Committee discussed new  
22 subsection (c) and whether to require the sending of notice of the transfer of  
23 special declarant rights to all unit owners. New Jersey requires that when a  
24 declarant amends its public offering statement, the declarant must notify prior  
25 buyers of units. After discussion, the consensus was not to make a change to  
26 require notice.  
27

## 28 Comment

29 \* \* \*

30 3. ~~Subsection (a)~~ This section provides that a successor in interest to a declarant may  
31 acquire the special rights of the declarant only by recording an instrument which reflects a  
32 transfer of those rights. This recordation requirement does not mean that special declarant rights  
33 are real property. Recording is important to determine the duration of the period of declarant  
34 control pursuant to Section 3-103(d) and (e), as well as to place unit owners on notice of all  
35 persons entitled to exercise the special rights of a declarant under this Act. The transfer by a  
36 declarant of all of his interest in a project to a successor without a concomitant transfer of the  
37 special rights of a declarant pursuant to this subsection, results in the automatic termination of  
38 such special declarant rights and of any period of declarant control.  
39

40 Other state law determines whether special declarant rights are real property or personal  
41 property. Some are almost certainly intangible personal property; for example, the declarant's  
42 right to appoint or remove association officers and board members and the declarant's right to  
43 make a common interest community subject to a master association. Some are sufficiently  
44 connected to real estate that they may be servitudes; for example, a declarant's right to use

1 easements to make improvements and a declarant’s development right over land owned by  
2 another person. If a special declarant right is a servitude, it is a servitude in gross. See  
3 Restatement (Third) of Property (Servitudes) § 2.6 (2000): “The benefit of a servitude may be  
4 created to be held in gross, or as an appurtenance to another interest in property . . . .” Special  
5 declarant rights, if servitudes, are not appurtenant servitudes because this section makes all  
6 special declarant rights freely alienable to any person, regardless of whether that person acquires  
7 or owns units or other real estate.

8  
9 \* \* \*

### 10 **Reporter’s Notes**

11  
12 1. The above proposed revisions to Comment 3 reflect Alternative 1. If  
13 Alternative 2 is adopted, different revisions to the Comment will be needed. The  
14 Comment revisions delete the last sentence of the first paragraph of Comment 3  
15 because it is inconsistent with the existing statutory text of Section 3-104 and with  
16 Alternative 1. See Reporter’s Note 3 to Section 3-104 (above).

17  
18 2. Alternative 1 makes special declarant rights freely transferable, but it is  
19 agnostic as to whether they are personal or real property. The Comment revisions  
20 clarify that the recording requirement does not imply that special declarant rights  
21 are real property. The new proposed second paragraph to Comment 3 offers brief  
22 guidance on the issue of classification.

23  
24 3. Alternative 2 in subsection (b) incorporates the substance of the last  
25 sentence of the first paragraph of Comment 3. See Reporter’s Note 5 to Section 3-  
26 104 (above).

27  
28 4. The proposed new language at the end of the first paragraph of  
29 Comment 3 clarifies that the recording requirement does not imply that special  
30 declarant rights are real property.

### 31 **SECTION 3-104A. LIABILITY AFTER TRANSFER OF SPECIAL DECLARANT**

#### 32 **RIGHTS.**

33  
34 (a) In this section, “non-affiliate successor” means a person that succeeds to a special  
35 declarant right and is not an affiliate of the declarant that transferred the special declarant right to  
36 the person.

37 (b) ~~Upon transfer of any special declarant right, the liability of a transferor declarant is~~  
38 ~~as follows:~~

1           ~~(1) A transferor is not relieved of any obligation or liability arising before the~~  
2 ~~transfer and remains liable for warranty obligations imposed upon him~~ If a transferor declarant  
3 transfers a special declarant right to an affiliate of the declarant, the transferor and the successor  
4 are jointly and severally liable for all obligations and liabilities imposed upon either party by this  
5 [act] or the declaration. Lack of privity does not deprive ~~any~~ a unit owner of standing to  
6 maintain an action to enforce ~~any~~ an obligation or liability of the transferor or transferee.

7           ~~(2) If a successor to any special declarant right is an affiliate of a declarant~~  
8 ~~(Section 1-103(1)), the transferor is jointly and severally liable with the successor for any~~  
9 ~~obligations or liabilities of the successor relating to the common interest community.~~

10           ~~(3) If a transferor retains any special declarant rights, but transfers other special~~  
11 ~~declarant rights to a successor who is not an affiliate of the declarant, the transferor is liable for~~  
12 ~~any obligations or liabilities imposed on a declarant by this [act] or by the declaration relating to~~  
13 ~~the retained special declarant rights and arising after the transfer.~~

14           ~~(4) A transferor has no liability for any act or omission or any breach of a~~  
15 ~~contractual or warranty obligation arising from the exercise of a special declarant right by a~~  
16 ~~successor declarant who is not an affiliate of the transferor.~~

17           (c) If a declarant transfers a special declarant right to a non-affiliate successor, the  
18 transferor remains liable for any obligation or liability arising before the transfer, including a  
19 warranty obligation imposed on the transferor by this [act]. The transferor is not liable for any  
20 obligation or liability arising after the transfer which is imposed on the successor by this [act] or  
21 the declaration relating to the transferred special declarant right.

22           ~~(e) Unless otherwise provided in a mortgage instrument, deed of trust, or other~~  
23 ~~agreement creating a security interest, in case of foreclosure of a security interest, sale by a~~

1 trustee under an agreement creating a security interest, tax sale, judicial sale, or sale under  
2 Bankruptcy Code or receivership proceedings, of any units owned by a declarant or real estate in  
3 a common interest community subject to development rights, a person acquiring title to all the  
4 property being foreclosed or sold, but only upon his request, succeeds to all special declarant  
5 rights related to that property held by that declarant, or only to any rights reserved in the  
6 declaration pursuant to Section 2-115 and held by that declarant to maintain models, sales  
7 offices, and signs. The judgment or instrument conveying title must provide for transfer of only  
8 the special declarant rights requested.

9 (d) ~~Upon foreclosure of a security interest, sale by a trustee under an agreement creating~~  
10 ~~a security interest, tax sale, judicial sale, or sale under Bankruptcy Code or receivership~~  
11 ~~proceedings, of all interests in a common interest community owned by a declarant:~~

12 (1) ~~the declarant ceases to have any special declarant rights, and~~

13 (2) ~~the period of declarant control (Section 3-103(d)) terminates unless the~~  
14 ~~judgment or instrument conveying title provides for transfer of all special declarant rights held~~  
15 ~~by that declarant to a successor declarant.~~

16 (e) (d) The liabilities and obligations of a person who succeeds to special declarant  
17 rights are as follows:

18 (1) ~~A~~ Except as otherwise provided in this section, a successor to any a special  
19 declarant right who is an affiliate of a declarant is subject to all obligations and liabilities  
20 imposed on the transferor by this [act] or by the declaration.

21 (e) A non-affiliate successor that acquires fewer than all special declarant rights held by  
22 the transferor is not subject to an obligation or liability that relates to special declarant rights not  
23 transferred to the successor.

1           ~~(2) A successor to any special declarant right, other than a successor described in~~  
2 ~~paragraph (3) or (4) or a successor who is an affiliate of a declarant, is subject to the obligations~~  
3 ~~and liabilities imposed by this [act] or the declaration:~~

4                   ~~(i) on a declarant which relate to the successor's exercise or nonexercise~~  
5 ~~of special declarant rights; or~~

6                   ~~(ii) on his transferor, other than:~~

7           (f) A non-affiliate successor is not subject to an obligation or liability that relates to:

8                   ~~(A) (1) a misrepresentations by any a previous declarant;~~

9                   ~~(B) (2) a warranty obligations on an improvements made by any a~~  
10 ~~previous declarant; or made before the common interest community was created;~~

11                   ~~(C) (3) breach of any a fiduciary obligation by any a previous~~  
12 ~~declarant or his the previous declarant's appointees to the executive board; or~~

13                   ~~(D) (4) any liability or obligation an obligation or liability~~  
14 ~~imposed on the transferor as a result of the transferor's acts or omissions after the transfer.~~

15           ~~(3) (g) A successor to only a right reserved in the declaration to maintain~~  
16 ~~models, sales offices, and signs (Section 2-115); A non-affiliate successor to which only a~~  
17 ~~special declarant right to maintain an office, sign, or model is transferred may not exercise any~~  
18 ~~other special declarant right; and is not subject to any obligation or liability or obligation as a~~  
19 ~~declarant, except the an obligation to provide or liability related to a public offering statement [;]~~  
20 ~~and any liability arising as a result thereof [; and an obligations under [Article] 5].~~

21           (h) A successor that acquires a special declarant right after foreclosure of a security  
22 interest, tax sale, judicial sale, or sale in a bankruptcy or receivership proceeding and complies  
23 with the requirements of Section 3-104B is not subject to an obligation or liability as a declarant

1 other than liability under Section 3-103(d) for the successor’s act or omission.

2 **Reporter’s Notes**

3  
4 One concern raised by the Study Committee is whether the existing  
5 language of Section 3-104(b) is sufficiently clear with respect to the allocation of  
6 liability for warranties between the transferor declarant and the transferee  
7 declarant. The proposed amendments clarify the issue. When the transferee is an  
8 affiliate, the joint and several liability of both parties under Section 3-104A(b)  
9 “for all obligations and liabilities” includes all warranty obligations, regardless of  
10 when improvements are made and when a breach occurs.

11  
12 When a transferor declarant transfers a special declarant right to a non-  
13 affiliate successor, under Section 3-104A(c) the transferor remains liable for “a  
14 warranty obligation imposed on the transferor.” A transferee declarant who is not  
15 an affiliate of the transferor becomes liable for all warranty obligations except for  
16 “a warranty obligation on an improvement made by a previous declarant or made  
17 before the common interest community was created” under Section 3-104B(f)(2).  
18 In other words, the transferee declarant is liable for warranties on improvements  
19 made after its acquisition of special declarant rights.

20  
21 **SECTION 3-104B. FORECLOSURE OF SPECIAL DECLARANT RIGHTS.**

22 (a) In this section, “foreclosure sale” means a sale of property owned by a declarant  
23 pursuant to a foreclosure of a security interest, deed in lieu of foreclosure, tax sale, judicial sale,  
24 or sale in a bankruptcy or receivership proceeding.

25 *Note: Below are two alternatives following the choices indicated in Section 3-104*  
26 *(above). Alternative 1 treats special declarant rights as free-standing rights that are usually*  
27 *personal property. Alternative 2 treats special declarant rights as appurtenant to real estate.*

28  
29 **Alternative 1**

30 (b) If a foreclosure sale of real estate includes a special declarant right, the purchaser  
31 may elect to acquire or reject the special declarant right. The judgment or instrument conveying  
32 title must provide for transfer of only the special declarant rights acquired.

33 **Alternative 2**

34 (b) Unless an instrument creating the security interest being foreclosed provides  
35 otherwise, a person acquiring title to all property being foreclosed may request to acquire all

1 special declarant rights related to the property held by the declarant or only to a special declarant  
2 right to maintain an office, sign, or model pursuant to Section 2-115. The judgment or  
3 instrument conveying title must provide for transfer of only the special declarant rights acquired.

4 **End of Alternatives**

5 (c) If, after a foreclosure sale, the declarant no longer owns real estate in a common  
6 interest community:

7 (1) the declarant ceases to have any special declarant rights, and

8 (2) the period of declarant control (Section 3-103(d)) terminates unless the  
9 judgment or instrument conveying title provides for transfer of all special declarant rights held  
10 by the declarant to a successor declarant.

11 ~~(4) (d) A successor to all special declarant rights held by a transferor who~~  
12 ~~succeeded to those rights pursuant to a deed or other instrument of conveyance in lieu of~~  
13 ~~foreclosure or a judgment or instrument conveying title under subsection (c); A purchaser of a~~  
14 ~~special declarant right at a foreclosure sale is a successor declarant that may declare its intention~~  
15 ~~in a recorded instrument the intention to hold those rights solely for transfer to another person.~~  
16 ~~Thereafter, until transferring all special declarant rights to any person acquiring title to any unit~~  
17 ~~or real estate subject to development rights owned by the successor, or until recording an~~  
18 ~~instrument permitting exercise of all those rights, that successor may not exercise any of those~~  
19 ~~rights~~ After recording the instrument, the successor declarant may not exercise a special  
20 declarant right, other than any a right held by his the transferor to control the executive board in  
21 accordance with Section 3-103(d) for the duration of any period of declarant control, and any  
22 attempted attempt to exercise of those rights a special declarant right in violation of this section  
23 is void.

1 *Alternative 1*

2 The successor declarant, before the period for exercising a special declarant right expires  
3 pursuant to Section 2-105(a)(8), may transfer some or all its special declarant rights to any  
4 person.

5 *Alternative 2*

6 The successor declarant, before the period for exercising a special declarant right expires  
7 pursuant to Section 2-105(a)(8), may transfer some or all its special declarant rights to a person  
8 acquiring title to real estate to which the special declarant right applies, as described in the  
9 declaration.

10 *End of Alternatives*

11 (e) ~~So~~ As long as a successor declarant may not exercise special declarant rights under  
12 ~~this subsection~~ described in subsection (d) complies with this section, the successor declarant is  
13 not subject to any obligation or liability ~~or obligation~~ as a declarant other than liability for his ~~its~~  
14 acts and omissions under Section 3-103(d).

15 ~~(f) Nothing in this section subjects any successor to a special declarant right to any~~  
16 ~~claims against or other obligations of a transferor declarant, other than claims and obligations~~  
17 ~~arising under this [act] or the declaration.~~

18 **Reporter's Notes**

19  
20 1. This proposed new section is a reorganization of the parts of existing  
21 Section 3-104 that address foreclosure sales with the transfer of special declarant  
22 rights from the defaulting declarant to a foreclosure purchaser. In the draft for the  
23 April 2020 Drafting Committee meeting, the Chair and Reporter reorganized  
24 without attempting to make changes of substance to the existing statutory text.

25  
26 The Reporter, however, recommends that the Drafting Committee review  
27 the substance and consider whether changes are advisable, either to make changes  
28 of substance or to clarify how the provisions are intended to operate. Points to  
29 discuss include the following:

- 1 • The scope of the provision is the foreclosure of real estate when the  
2 declarant owns development rights. Development rights are defined in  
3 Section 1-201(16) and they are one of the ten types of special declarant  
4 rights. See Section 1-201(33)(B). What if the declarant does not have  
5 development rights at the time of the foreclosure but owns other  
6 special declarants rights? Should the scope be expanded to cover  
7 transfer of special declarant rights in this situation?  
8
- 9 • The provision may mean that the foreclosure purchaser has three  
10 choices: take all of the declarant’s special declarant rights, take none  
11 of them, or take only the special declarant right under Section 1-  
12 201(33)(C) to maintain offices, signs, and models. Should the  
13 purchaser have the right to “pick and choose,” the same as in a  
14 voluntary transfer under Section 3-104 above?  
15
- 16 • The Reporter believes that most of the special declarant rights defined  
17 in Section 1-201(33) are intangible personal property; specifically,  
18 general intangibles under UCC Article 9. The existing provision  
19 appears to treat special declarant rights as if they are real property.  
20 Although the statute does not say this directly, Section 3-104  
21 Comment 7 states that a declarant’s “right to create additional units . . .  
22 is an interest in land which may be sold or in which a security interest  
23 may be granted.” UCOIA defines “security interest” as “an interest in  
24 real estate or personal property, created by contract or conveyance,  
25 which secures payment or performance of an obligation.” We should  
26 consider how our Section 3-104C, D, and E provisions fit with Article  
27 9.  
28
- 29 • Which involuntary transfers should the provision cover? Section 3-104  
30 Comment 7 refers to “a conveyance in lieu of foreclosure” but this is  
31 not in the statutory text.  
32
- 33 • The provision appears to contemplate that a foreclosure sale will  
34 transfer all of the declarant’s units and real estate in the community.  
35 What if a foreclosure or other involuntary sale transfers only some of  
36 the declarant’s units or property? Is that within the scope of the  
37 provision, and if so, what happens?  
38

39 At its April 2020 meeting the Drafting Committee discussed these questions and  
40 other issues, with the consensus that further redrafting including changes in  
41 substance is desirable.  
42

43 2. New subsection (a) serves as a scope provision for this section with a  
44 new definition of “foreclosure sale.” The scope is expanded to cover any  
45 foreclosure of special declarant rights. The new definition also expressly includes  
46 a deed in lieu of foreclosure. Although almost always the creditor’s foreclosure

1 will consist of the sale of both real estate and special declarant rights, subsection  
2 (a) does not require the sale of real estate; the definition refers to “a sale of  
3 property owned by declarant.” In principle, a creditor may foreclose only on  
4 special declarant rights, presumably in order to transfer them to a person who  
5 already owns real estate or has a stake in the common interest community.  
6

7 Like existing Section 3-104(c), subsection (a) uses the term “security  
8 interest,” which is broadly defined in the Act to include interests created by  
9 mortgages, deeds of trust, and UCC Article 9 security agreements.  
10 Section 103(32). Therefore, the defined term “foreclosure sale” includes a  
11 foreclosure of personal property under UCC Article 9.  
12

13 3. Alternative 1 in subsections (b) and (d) reflects the principles that  
14 special declarant rights are freely transferable as a general matter and in the  
15 context of foreclosures. Existing section 3-104(c) appears to give the foreclosure  
16 purchaser the right to obtain special declarant rights, whether or not the mortgage  
17 lender’s security agreement includes special declarant rights as part of the  
18 collateral. Those rights appear to be automatically tied to the real estate. Instead,  
19 this new section transfers special declarant rights to a purchaser only if “a  
20 foreclosure sale of real estate includes a special declarant right” under Alternative  
21 1 subsection (b). As explained in the proposed Alternative 1 revision to Section 3-  
22 104 Comment 3 (above), the special declarant rights may be real property  
23 (appurtenant rights or servitudes in gross) or intangible personal property, subject  
24 to UCC Article 9. This new section applies only if (1) the mortgage lender’s  
25 collateral includes special declarant rights and (2) the mortgage lender has  
26 organized its foreclosure sale to include the sale of special declarant rights. This  
27 Act does not tell a mortgage lender how to obtain a security interest in special  
28 declarant rights.  
29

30 If the special declarant rights are personal property, the mortgage lender  
31 has mixed collateral. It may foreclose using the foreclosure procedures of Article  
32 9. If the mortgage lender is selling units or other real estate at the same time, the  
33 mortgage lender may choose to sell both types of collateral at a real estate  
34 foreclosure. See UCC § 9-604 (*Procedure if Security Agreement Covers Real*  
35 *Property or Fixtures.*)  
36

37 Similar issues arise with respect to the other types of involuntary sales  
38 within the scope of this section. In bankruptcy, the declarant’s bankruptcy estate  
39 consists of all of the declarant’s property, so a bankruptcy sale may include the  
40 declarant’s special declarant rights. Tax sales and judicial sales are within the  
41 scope only if the subject of those sales includes the declarant’s special declarant  
42 rights, whether they are real or personal property.  
43

44 4. Alternative 1 in subsections (b) deletes the provision in existing section  
45 3-104(c) allowing the foreclosure purchaser to request only the right to maintain  
46 model units, sales offices, and signs. According to section 3-104 Comment 7, this

1 provision “is designed to protect mortgage lenders and contemplates the situation  
2 where a lender takes over a project and desires to sell out existing units without  
3 making any additional improvements to the project.” Instead of this special  
4 choice, new subsection (b) broadens the purchaser’s choice by allowing the  
5 purchaser to pick and choose among any of the special declarant rights that are  
6 advertised as part of the collateral being sold at foreclosure.  
7

8 5. Alternative 2 in subsections (b) and (d) preserves the substance of  
9 existing Section 3-104(c) with respect to the foreclosure purchaser’s rights to  
10 obtain special declarant rights. The foreclosure purchaser always has three  
11 choices: take all the rights, none of the rights, or only the rights to maintain  
12 offices, signs, and models. It does not matter whether the mortgage lender has a  
13 security interest in the special declarant rights. They transfer automatically if the  
14 purchaser requests them. Under subsection (d) the purchaser may transfer special  
15 declarant rights only to a person who acquires the relevant real estate to which the  
16 rights are attached.  
17

18 **SECTION 3-108. MEETINGS.**

19 (a) The following requirements apply to unit owner meetings:

20 (1) An association shall hold a meeting of unit owners annually at a time, date,  
21 and place stated in or fixed in accordance with the bylaws.

22 (2) An association shall hold a special meeting of unit owners to address any  
23 matter affecting the common interest community or the association if its president, a majority of  
24 the executive board, or unit owners having at least 20 percent, or any lower percentage specified  
25 in the bylaws, of the votes in the association request that the secretary call the meeting. If the  
26 association does not notify unit owners of a special meeting within 30 days after the requisite  
27 number or percentage of unit owners request the secretary to do so, the requesting members may  
28 directly notify all the unit owners of the meeting. Only matters described in the meeting notice  
29 required by paragraph (3) may be considered at a special meeting.

30 (3) An association shall notify unit owners of the time, date, and place of each  
31 annual and special unit owners meeting not less than 10 days or more than 60 days before the  
32 meeting date. Notice may be by any means described in Section 3-121. The notice of any

1 meeting must state the time, date and place of the meeting and the items on the agenda,  
2 including:

3 (A) a statement of the general nature of any proposed amendment to the  
4 declaration or bylaws;

5 (B) any budget changes; and

6 (C) any proposal to remove an officer or member of the executive board.

7 (4) The minimum time to give notice required by paragraph (3) may be reduced  
8 or waived for a meeting called to deal with an emergency.

9 (5) Unit owners must be given a reasonable opportunity at any meeting to  
10 comment regarding any matter affecting the common interest community or the association.

11 (6) The declaration or bylaws may ~~allow for meetings~~ provide that a meeting of  
12 unit owners to be conducted by telephonic, video, or other conferencing process, if the  
13 alternative process is consistent with subsection (b)(7) is not required to be held at a geographic  
14 location if the meeting is conducted by a means of communication that enables the owners to  
15 read or hear the proceedings substantially concurrently with their occurrence, vote on matters  
16 submitted to the owners, pose questions, and make comments.

17 (7) The executive board may allow unit owners to participate remotely in a  
18 meeting held at a geographic location by a means of communication that is consistent with  
19 paragraph (6).

20 (7) (8) Except as otherwise provided in the bylaws, meetings of the association  
21 must be conducted in accordance with the most recent edition of Roberts' Rules of Order Newly  
22 Revised.

23 (b) The following requirements apply to meetings of the executive board and

1 committees of the association authorized to act for the association:

2 (1) Meetings must be open to the unit owners except during executive sessions.

3 The executive board and those committees may hold an executive session only during a regular  
4 or special meeting of the board or a committee. No final vote or action may be taken during an  
5 executive session. An executive session may be held only to:

6 (A) consult with the association's attorney concerning legal matters;

7 (B) discuss existing or potential litigation or mediation, arbitration, or  
8 administrative proceedings;

9 (C) discuss labor or personnel matters;

10 (D) discuss contracts, leases, and other commercial transactions to  
11 purchase or provide goods or services currently being negotiated, including the review of bids or  
12 proposals, if premature general knowledge of those matters would place the association at a  
13 disadvantage; or

14 (E) prevent public knowledge of the matter to be discussed if the  
15 executive board or committee determines that public knowledge would violate the privacy of any  
16 person.

17 (2) For purposes of this section, a gathering of board members at which the  
18 board members do not conduct association business is not a meeting of the executive board. The  
19 executive board and its members may not use incidental or social gatherings of board members  
20 or any other method to evade the open meeting requirements of this section.

21 (3) During the period of declarant control, the executive board shall meet at least  
22 four times a year. At least one of those meetings must be held at the common interest community  
23 or at a place convenient to the community. After termination of the period of declarant control,

1 all executive board meetings must be at the common interest community or at a place convenient  
2 to the community unless the unit owners amend the bylaws to vary the location of those  
3 meetings.

4 (4) At each executive board meeting, the executive board shall provide a  
5 reasonable opportunity for unit owners to comment regarding any matter affecting the common  
6 interest community and the association.

7 (5) Unless the meeting is included in a schedule given to the unit owners or the  
8 meeting is called to deal with an emergency, the secretary or other officer specified in the bylaws  
9 shall give notice of each executive board meeting to each board member and to the unit owners.  
10 The notice must be given at least 10 days before the meeting and must state the time, date, place,  
11 and agenda of the meeting.

12 (6) If any materials are distributed to the executive board before the meeting, the  
13 executive board at the same time shall make copies of those materials reasonably available to  
14 unit owners, except that the board need not make available copies of unapproved minutes or  
15 materials that are to be considered in executive session.

16 (7) Unless the declaration or bylaws otherwise provide, the executive board may  
17 meet by telephonic, video, or other conferencing process if:

18 (A) the meeting notice states the conferencing process to be used and  
19 provides information explaining how unit owners may participate in the conference directly or  
20 by meeting at a central location or conference connection; and

21 (B) the process provides all unit owners the opportunity to hear or  
22 perceive the discussion and to comment as provided in paragraph (4).

23 (8) After termination of the period of declarant control, unit owners may amend

1 the bylaws to vary the procedures for meetings described in paragraph (7).

2 (9) Instead of meeting, the executive board may act by unanimous consent as  
3 documented in a record authenticated by all its members. The secretary promptly shall give  
4 notice to all unit owners of any action taken by unanimous consent. After termination of the  
5 period of declarant control, the executive board may act by unanimous consent only to undertake  
6 ministerial actions or to implement actions previously taken at a meeting of the executive board.

7 (10) Even if an action by the executive board is not in compliance with this  
8 section, it is valid unless set aside by a court. A challenge to the validity of an action of the  
9 executive board for failure to comply with this section may not be brought more than [60] days  
10 after the minutes of the executive board of the meeting at which the action was taken are  
11 approved or the record of that action is distributed to unit owners, whichever is later.

### 12 **Reporter’s Notes**

13  
14 1. The proposed amendments to this section are designed to make this  
15 section compatible with the proposed revisions to Section 3-110 (below) dealing  
16 with electronic voting.

17  
18 2. The proposed amendment to subsection (a)(6) closely follows language  
19 from the proposed 4th edition to the ABA's Model Nonprofit Corporation Act  
20 (MNCA) (exposure draft Dec. 13, 2019) § 701(e), which provides: “The articles  
21 of incorporation or bylaws may provide that an annual or regular meeting of  
22 members does not need to be held at a geographic location if the meeting is held  
23 by any means of communication by which the members have the opportunity to  
24 read or hear the proceedings substantially concurrently with their occurrence, vote  
25 on matters submitted to the members, pose questions, and make comments.”

26  
27 The proposed language allows all types of communications technology  
28 that allow owners to participate in the ways described in the subsection, without  
29 attempting to identify particular types of technology that qualify. This is broader  
30 than the existing language: “telephonic, video, or other conferencing process.”  
31 Any type of technology that meets the substantive requirements of this subsection  
32 is permitted. Also, the proposed language stating the meeting does not require “a  
33 geographic location” makes it clear that a meeting under this subsection does not  
34 require a stated “place” for the meeting under subsection (a)(1).  
35

1           3. Section 3-108 does not presently allow a live meeting at a geographic  
2 place with some unit owners attending remotely by communications technology.  
3 New proposed subsection (a)(7) allows remote attendance and participation at live  
4 meetings. This subsection is based a proposed new section for the fourth edition  
5 of the ABA nonprofit act. MNCA § 710(a) (*Remote participation in member*  
6 *meeting*), which provides: “Members of any class may participate in any meeting  
7 of members by means of remote communication to the extent the board of  
8 directors authorizes such participation for that class. Participation as a member by  
9 means of remote communication is subject to any guidelines and procedures the  
10 board of directors adopts that conform to Section 708(c).”

11           **SECTION 3-110. VOTING; PROXIES; BALLOTS.**

12           (a) ~~Unless~~ At a meeting, unit owners may vote in person or, unless prohibited or limited  
13 by the declaration or bylaws, ~~unit owners may vote at a meeting in person, by absentee ballot~~  
14 ~~pursuant to subsection (b)(4), by a proxy pursuant to subsection (c) or, when a vote is conducted~~  
15 ~~without a meeting, by electronic or paper~~ absentee ballot pursuant to subsection ~~(d)~~ (e).

16           (b) At a meeting of unit owners the following requirements apply:

17           (1) Unit owners ~~who~~ that are present in person may vote by voice vote, show of  
18 hands, standing, or any other method for determining the votes of unit owners, as designated by  
19 the person presiding at the meeting.

20           (2) A unit owner that participates by means of communications under Section 3-  
21 108(a)(6) or (7) is deemed present in person and may vote *[by electronic ballot?]* at the meeting  
22 if the association has implemented reasonable measures to verify the identity of each person  
23 participating remotely as a unit owner.

24           ~~(2)~~ (3) If only one of several owners of a unit is present, that owner is entitled to  
25 cast all the votes allocated to that unit. If more than one of the owners are present, the votes  
26 allocated to that unit may be cast only in accordance with the agreement of a majority in interest  
27 of the owners, unless the declaration expressly provides otherwise. There is majority agreement  
28 if any one of the owners casts the votes allocated to the unit without protest being made promptly  
29

1 to the person presiding over the meeting by any of the other owners of the unit.

2           ~~(3)~~ (4) Unless a greater number or fraction of the votes in the association is  
3 required by this [act] or the declaration, a majority of the votes cast determines the outcome of  
4 any action of the association.

5           ~~(4) Subject to subsection (a), a unit owner may vote by absentee ballot without~~  
6 ~~being present at the meeting. The association promptly shall deliver an absentee ballot to an~~  
7 ~~owner that requests it if the request is made at least [three] days before the scheduled meeting.~~  
8 ~~Votes cast by absentee ballot must be included in the tally of a vote taken at that meeting.~~

9           ~~(5) When a unit owner votes by absentee ballot, the association must be able to~~  
10 ~~verify that the ballot is cast by the unit owner having the right to do so.~~

11           (c) Except as otherwise provided in the declaration or bylaws, the following  
12 requirements apply with respect to proxy voting:

13           (1) Votes allocated to a unit may be cast pursuant to a directed or undirected  
14 proxy duly executed by a unit owner.

15           (2) If a unit is owned by more than one person, each owner of the unit may vote  
16 or register protest to the casting of votes by the other owners of the unit through a duly executed  
17 proxy.

18           (3) A unit owner may revoke a proxy given pursuant to this section only by  
19 actual notice of revocation to the person presiding over a meeting of the association.

20           (4) A proxy is void if it is not dated or purports to be revocable without notice.

21           (5) A proxy is valid only for the meeting at which it is cast and any recessed  
22 session of that meeting.

23           (6) A person may not cast undirected proxies representing more than [15]

1 percent of the votes in the association.

2 (d) Unless prohibited or limited by the declaration or bylaws, an association may  
3 conduct a vote by ballot without a meeting. Approval by ballot is valid only if the number of  
4 votes cast equals or exceeds the quorum required to be present at a meeting authorizing the  
5 action.

6 (e) ~~In that event,~~ A ballot under this section must comply with the following  
7 requirements ~~apply~~:

8 (1) ~~The association shall~~ association's notice of a meeting or notice of a vote  
9 without a meeting must notify the unit owners that the of their right to vote will be taken by  
10 ballot and how to vote by ballot.

11 ~~(2) The association shall deliver a paper or electronic ballot to every unit owner~~  
12 ~~entitled to vote on the matter.~~

13 (2) A unit owner may vote by:

14 (A) paper ballot; or

15 (B) if the association allows electronic voting and a unit owner consents  
16 in a record to electronic voting, by electronic ballot.

17 **Note: We should clarify in this subsection or in subsection (b)(2) whether all**  
18 **remote voting using communications technology requires the unit owner to cast**  
19 **an electronic ballot. For example, in a live meeting held under Section 3-**  
20 **108(a)(6), is a voice vote or roll-call vote allowed?**

21 (3) The ballot must set forth each proposed action, ~~and~~ provide an opportunity to  
22 vote for or against the action, ~~and~~ and:

23 (4) ~~When the association delivers the ballots, it shall also:~~

24 (A) indicate the number of responses needed to meet the quorum  
25 requirements;  
26

1 (B) state the percent of votes necessary to approve each matter other than  
2 election of directors;

3 (C) specify the time and date by which a ballot must be delivered to the  
4 association to be counted, which time and date may not be fewer than [three] days after the date  
5 the association delivers the ballot; and

6 (D) describe the time, date, and manner by which unit owners wishing to  
7 deliver information to all unit owners regarding the subject of the vote may do so.

8 (4) A ballot for a vote at a meeting may be cast only at the scheduled meeting  
9 and any recessed session of the meeting. A ballot for a vote without a meeting must state an  
10 expiration date after which the ballot may not be cast.

11 (5) A unit owner may revoke a ballot before a deadline established by the  
12 association, which for a meeting may not be more than five days before the scheduled date for  
13 the meeting. Except as otherwise provided in the declaration or bylaws, a ballot is not revoked  
14 by death or disability after delivery to the association ~~by death or disability or attempted~~  
15 ~~revocation by the person that cast that vote.~~

16 ~~(6) Approval by ballot pursuant to this subsection is valid only if the number of~~  
17 ~~votes cast by ballot equals or exceeds the quorum required to be present at a meeting authorizing~~  
18 ~~the action.~~

19 (6) The association shall verify that each paper and electronic ballot is cast by  
20 the unit owner having the right to do so.

21 (7) For electronic ballots, the association shall create a record of electronic votes  
22 that is capable of retention, retrieval, and review.

23 ~~(e)~~ (f) If the declaration requires that votes on specified matters affecting the common

1 interest community be cast by lessees rather than unit owners of leased units:

2 (1) this section applies to lessees as if they were unit owners;

3 (2) unit owners that have leased their units to other persons may not cast votes  
4 on those specified matters; and

5 (3) lessees are entitled to notice of meetings, access to records, and other rights  
6 respecting those matters as if they were unit owners.

7 ~~(f)~~ (g) Unit owners must also be given notice of all meetings at which lessees are  
8 entitled to vote.

9 ~~(g)~~ (h) Votes allocated to a unit owned by the association must be cast in any vote of the  
10 unit owners in the same proportion as the votes cast on the matter by unit owners other than the  
11 association.

### 12 **Reporter's Notes**

13  
14 1. The Study Committee Report (topic # 20) asks: "Under UCIOA Sec. 3-  
15 110(d), an association is permitted to vote by electronic ballot. Should unit  
16 owners be allowed to change an electronic vote after viewing comments from  
17 others?" The Drafting Committee at its January 2020 meeting discussed various  
18 issues concerning electronic ballots, including whether they should remain valid  
19 for postponed meetings. The consensus was that an owner should be able to  
20 revoke or amend a ballot before the meeting when votes are cast.

21  
22 2. This draft reorganizes material in several of the subsections. Subsection  
23 (a) presently discusses all types of votes; the revised language treats only voting  
24 at meetings. Subsection (b) still covers requirements for meetings, with a new  
25 subsection (b)(2) addressing electronic voting and the subsections dealing with  
26 absentee ballots moved to new proposed subsection (e), which has rules for all  
27 types of ballots (absentee, paper, and electronic). Voting without a meeting is now  
28 addressed only in subsection (d) and new proposed subsection (e).

29  
30 3. A proposed new subsection (b)(2) deals with voting at two types of  
31 meetings – all-electronic meetings where there is no geographic meeting place,  
32 and live meetings where some unit owners attend remotely using communications  
33 technology. These meetings are authorized by proposed amendments to section 3-  
34 108(a)(6) and (7), respectively. Subsection (b)(2) allows remote voting if the  
35 association uses a reasonable method of authentication. The language is closely

1 based on language from the proposed 4th edition to the ABA's Model Nonprofit  
2 Corporation Act (MNCA) (exposure draft Dec. 13, 2019) § 710(b) (*Remote*  
3 *participation in member meeting*), which provides: “Members participating by  
4 means of remote communication are deemed present and may vote at the meeting  
5 if the membership corporation has implemented reasonable measures: (1) to  
6 verify that each person participating remotely as a member is a member; and (2)  
7 to provide the members a reasonable opportunity to participate in the meeting and  
8 to vote on matters submitted to the members, including an opportunity to  
9 communicate, and to read or hear the proceedings of the meeting, substantially  
10 concurrently with the proceedings.”

11  
12 4. The existing language of Section 3-110 expressly authorizes electronic  
13 ballots, but only when a vote is conducted without a meeting. Section 3-110(a)  
14 and (d). The existing provisions for absentee ballots and proxy votes (subsections  
15 (c) and (d)) do not say whether electronic absentee ballots or electronic proxies  
16 are allowed.

17  
18 New proposed subsection (e)(2) allows electronic ballots for all voting if  
19 allowed by the association and with the unit owner’s consent. The unit owner who  
20 prefers a paper ballot is always allowed to use one. This draft does not address  
21 electronic proxies.

22  
23 5. The April 2020 Drafting Committee draft of this section contained a  
24 proposed new subsection (h) to authorize electronic ballots for votes taken at live  
25 meetings and to set forth minimum requirements for an electronic voting system  
26 selected by the association. The new subsection (h) was based on Fla. Stat. §  
27 718.128, adopted in 2015 as a new section in the Florida condominium act to  
28 regulate electronic voting. The Florida statute has more detail and additional  
29 requirements than subsection (h). The Drafting Committee at its April 2020  
30 meeting discussed new proposed subsection (h) and issues concerning other  
31 subsections of 3-110. The consensus was that subsection (h) provided too much  
32 detail and might be too restrictive. One issue is whether voting by email is reliable  
33 and subject to proper authentication of the voter’s identity and the vote.

34  
35 This draft eliminates proposed subsection (h) from the April 2020 draft on  
36 electronic voting and replaces it with briefer requirements in new proposed  
37 subsection (e), which states requirements for all ballots (paper and electronic).

### 38 **SECTION 3-115. ASSESSMENTS.**

39  
40 (a) Until the association makes a common expense assessment, the declarant shall pay  
41 all common expenses. ~~After an assessment has been made by the association, assessments must~~  
42 ~~be made~~ the association makes its first assessment, it shall make periodic common expense

1 assessments at least annually, based on a budget adopted at least annually by the association.

2 (b) Except for assessments under subsections (c), ~~(d)~~, and ~~(e)~~ through (g), or as  
3 otherwise provided in this [act], all common expenses must be assessed against all the units in  
4 accordance with the allocations set forth in the declaration pursuant to Section 2-107(a) and (b).  
5 The association may charge interest on any past due assessment or portion thereof at the rate  
6 established by the association, not exceeding [18] percent per year.

7 (c) ~~To the extent required by the~~ The declaration may provide for:

8 ~~(1) a~~ the assessment of common expenses associated with the maintenance, repair,  
9 or replacement of a limited common element ~~must be assessed~~ against the units to which ~~that the~~  
10 limited common element is assigned; The declaration may provide that the assessment be made  
11 equally, against the units or in any other proportion ~~the declaration provides;~~

12 ~~(2) (d) a~~ The declaration may provide that common expenses benefiting fewer  
13 than all of the units ~~or their owners may~~ must be assessed exclusively against the units ~~or unit-~~  
14 ~~owners benefitted; and,~~ but only if the declaration specifies which common expense is to be  
15 assessed exclusively and which units are subject to the assessment. If the declaration so  
16 provides, the assessment must be made in accordance with the allocation specified in the  
17 declaration.

18 ~~(3) (e)~~ To the extent required by the declaration, the costs of insurance must be  
19 assessed in proportion to risk, and the costs of utilities must be assessed in proportion to usage.

20 ~~(4) (f)~~ Assessments to pay a judgment against the association may be made only against  
21 the units in the common interest community at the time the judgment was entered, in proportion  
22 to their common expense liabilities.

23 ~~(e) (g)~~ If damage to a unit or other part of the common interest community, or if any

1 other common expense is caused by the willful misconduct or gross negligence of any unit  
2 owner or a guest or invitee of a unit owner, the association may assess that expense exclusively  
3 against that owner’s unit, even if the association maintains insurance with respect to that damage  
4 or common expense.

5 (h) The association may adopt a policy that allows all unit owners to prepay assessments  
6 at a reasonable discount specified in the policy.

7 ~~(f)~~ (i) If common expense liabilities are reallocated pursuant to Section 1-107, 2-106(d),  
8 2-110, or 2-113(b), common expense assessments and any ~~instalment thereof~~ installment of the  
9 assessment not yet due must be recalculated in accordance with the reallocated common expense  
10 liabilities.

### 11 **Reporter’s Notes**

12  
13 1. The Study Committee Report (topic # 3) asks: “Under what  
14 circumstances may the Association’s Executive Board assess common expenses  
15 against some but not all units in a common interest community?” The Drafting  
16 Committee at its January 2020 meeting discussed the issue. The consensus was  
17 that sharing common expenses among all unit owners should be a strong norm,  
18 that the “who is benefitted standard” is vague, and that owners are entitled to  
19 sufficient notice of the circumstances in which they must pay all or a higher share  
20 of certain common expenses.

21  
22 2. The amendments are intended to clarify the circumstances in which  
23 assessments of common expenses to less than all of the units are appropriate.  
24 When the Study Committee considered the issue, Commissioner Cannel stated  
25 that three different interpretations of the statutory language are possible:

26  
27 (i) If the declaration . . . specifies certain common expenses that “must” be  
28 assessed against fewer than all units, then those, and only those, common  
29 expenses must be so allocated;

30 (ii) If the declaration . . . specifies certain common expenses that “may” be  
31 assessed against fewer than all units, then those, and only those, common  
32 expenses may be so allocated if the Board chooses to do so, but the Board has  
33 discretion in that regard; or

34 (iii) The section simply allows the declaration generally to empower the  
35 Executive Board of the Association to decide from time to time whether any  
36 common expenses shall be assessed against fewer than all units, but until such

1 a decision is made by the Board, no such variable assessments should be  
2 made”

3  
4 Study Committee Report p. 21. The proposed amendments adopt the first  
5 approach. There is a strong norm that common expenses ought to be allocated to  
6 all the units. A departure from this norm is appropriate only when the declaration  
7 specifically describes certain common expenses that are to be assessed to fewer  
8 than all units. The specification of common expenses may be by category; for  
9 example, decks, windows, or roofs. The declaration must indicate which units  
10 must pay the common expenses, but a list of units is not required if the declaration  
11 reasonably identifies the units. For example, it suffices if the declaration states:  
12 (1) “Common expenses for all skylight repairs and replacements shall be assessed  
13 to the individual unit benefitted by the skylight” or (2) “Common expenses for  
14 repairs and replacements for damage caused by flooding shall be assessed to  
15 affected units within an official flood zone.”

16  
17 **Example 1:** A community has two buildings, a ten-story tower and a long two-  
18 story townhome building. Maintenance, repair, and replacement of the roofs are  
19 common expenses. The declaration states the common expenses must be assessed  
20 in accordance with their allocated interests in the common elements, but it allows  
21 the association “to assess a common expense benefiting fewer than all of the units  
22 exclusively against the units benefitted.” The Board replaces the roof on the ten-  
23 story tower. Under subsection (d), the Board must assess the common expenses  
24 for the roof replacement to all units in both buildings. The Board has no discretion  
25 to assess the common expenses only to the units in the tower. The general  
26 reference in the declaration to assessing those units that are benefitted does not  
27 satisfy the requirement in subsection (d) that the declaration specify “which  
28 common expense is to be assessed exclusively and which units are subject to the  
29 assessment.” Under the existing language of Section 3-115, the Board arguably  
30 has discretion to assess the common expenses for the tower roof replacement only  
31 against the tower units.

32  
33 **Example 2:** A community has two buildings, a ten-story tower and a long two-  
34 story townhome building. Maintenance, repair, and replacement of the roofs are  
35 common expenses. The declaration states the costs for maintenance, repair, and  
36 replacement of a building’s roof shall be assessed to the units in the building.”  
37 The Board replaces the roof on the ten-story tower. Under subsection (d), the  
38 Board must assess common expenses for the roof on the ten-story tower to the  
39 units in the tower. The reference in the declaration satisfies the requirement in  
40 subsection (d) that the declaration specify “which common expense is to be  
41 assessed exclusively and which units are subject to the assessment.” The Board  
42 has no discretion to assess the common expenses to the units in both buildings.

43 3. The proposed new subsection (h) allows the board to adopt a policy  
44 allowing unit owners to prepay assessments at a reasonable discount. One  
45 situation in which this is appropriate involves an association that has borrowed a  
46 substantial amount of money for capital improvements, to be repaid through

1 future assessments. A policy may allow a unit owner to prepay the unit owner's  
2 share of the loan in exchange for a discount equivalent to the savings in loan  
3 interest.  
4

#### 5 **Comment**

6 1. This section contemplates that a declarant might find it advantageous, particularly in  
7 the early stages of project development, to pay all of the expenses of the common interest  
8 community himself rather than assessing each unit individually. Such a situation might arise, for  
9 example, where a declarant owns most of the units in the project and wishes to avoid ~~building~~  
10 billing the costs of each unit separately and crediting payment to each unit. It might also arise in  
11 the case of a declarant who, although willing to assume all expenses of the common interest  
12 community, is unwilling to make payments for replacement reserves or for other expenses which  
13 he expects will ultimately be part of the association's budget. Subsection (a) grants the declarant  
14 such flexibility while at the same time providing that once an assessment is made against any  
15 unit, all units, including those owned by the declarant, must be assessed for their full portion of  
16 the common expense liability.  
17

18 2. Common expenses are by their nature recurring, and the association must collect what  
19 the act calls the "periodic common expense assessment." Subsection (a) requires assessment "at  
20 least annually" and allows any shorter period. Monthly assessments are most commonly used.  
21 The association may choose to change its periodic common expense assessment if it determines a  
22 shorter or longer period is appropriate.  
23

#### 24 **Reporter's Notes**

25  
26 1. The Study Committee Report (topic # 9) asks "What is the meaning of 'periodic  
27 assessments' in UCIOA?" and recommends: "A drafting Committee might consider the extent to  
28 which amendments might be made either to the text of the Act or the comments to clarify what  
29 was meant by the term 'periodic common expense assessment.'" The Drafting Committee at its  
30 January 2020 meeting discussed the issue. The consensus was that any period not to exceed one  
31 year is acceptable, and the comments should be revised to reflect this.  
32

33 2. This addition to the comment makes it clear that the association has the discretion to  
34 select any period for assessment and payment of common expenses, provided that the period  
35 does not exceed one year. The contrary might be inferred from two references, one in the  
36 existing text (Section 4-103(b)) and one in the comments (Section 3-123 Comment 3), both  
37 referring to "monthly" assessments. Amendments are proposed to delete both references (see  
38 Section 3-123 Comment below).  
39

#### 40 **SECTION 3-123. ADOPTION OF BUDGETS; SPECIAL ASSESSMENTS.**

41 (a) The executive board, at least annually, shall adopt a proposed budget for the  
42 common interest community for consideration by the unit owners. Not later than [30] days after

1 adoption of a- proposed budget, the executive board shall provide to all the unit owners a  
2 summary of the budget, including any reserves, and a statement of the basis on which any  
3 reserves are calculated and funded. Simultaneously, the board shall set a date not less than 10  
4 days or more than 60 days after providing the summary for a meeting of the unit owners to  
5 consider ratification of the budget. Unless at that meeting a majority of all unit owners or any  
6 larger number specified in the declaration reject the budget, the budget is ratified, whether or not  
7 a quorum is present. If a proposed budget is rejected, the budget last ratified by the unit owners  
8 continues until unit owners ratify a subsequent budget.

9 (b) The executive board, at any time, may propose a special assessment. Except as  
10 otherwise provided in subsection (c), the assessment is effective only if the executive board  
11 follows the procedures for ratification of a budget described in subsection (a) and the unit owners  
12 do not reject the proposed assessment.

13 (c) If the executive board determines by a two-thirds vote that a special assessment is  
14 necessary to respond to an emergency:

15 (1) the special assessment becomes effective immediately in accordance with the  
16 terms of the vote;

17 (2) notice of the emergency assessment must be provided promptly to all unit  
18 owners; and

19 (3) the executive board may spend the funds paid on account of the emergency  
20 assessment only for the purposes described in the vote.

1 **Comment**

2 \* \* \*

3 3. . . .

4 (b) The public offering statement must contain any current balance sheet and a projected  
5 budget for the association, \*\*\*\* The budget must include:

6 (A) a statement of the amount, or a statement that there is no amount, included in  
7 the budget as a reserve for repairs and replacement;

8 (B) a statement of any other reserves;

9 (C) the projected common expense assessment by category of expenditures for the  
10 association; and

11 (D) the projected ~~monthly~~ periodic common expense assessment for each type of  
12 unit.

13  
14 **[ARTICLE] 4**

15 **PROTECTION OF PURCHASERS**

16 \* \* \*

17 **SECTION 4-103. PUBLIC OFFERING STATEMENT; GENERAL**

18 **PROVISIONS.**

19 (a) Except as otherwise provided in subsection (b), a public offering statement must  
20 contain or fully and accurately disclose:

21 (1) the name and principal address of the declarant and of the common interest  
22 community, and a statement that the common interest community is a condominium,  
23 cooperative, or planned community;

24 (2) a general description of the common interest community, including to the  
25 extent possible, the types, number, and declarant’s schedule of commencement and completion  
26 of construction of buildings, and amenities that the declarant anticipates including in the  
27 common interest community;

28 (3) the number of units in the common interest community;

1                   (4) copies and a brief narrative description of the significant features of the  
2 declaration, other than any plats and plans, and any other recorded covenants, conditions,  
3 restrictions, and reservations affecting the common interest community; the bylaws and any rules  
4 of the association; copies of any contracts and leases to be signed by purchasers at closing; and a  
5 brief narrative description of any contracts or leases that will or may be subject to cancellation by  
6 the association under Section 3-105;

7                   (5) the financial information required by subsection (b);

8                   (6) any services not reflected in the budget that the declarant provides, or  
9 expenses that the declarant pays and which the declarant expects may become at any subsequent  
10 time a common expense of the association and the projected common expense assessment  
11 attributable to each of those services or expenses for the association and for each type of unit;

12                   (7) any initial or special fee due from the purchaser or seller at the time of sale,  
13 together with a description of the purpose and method of calculating the fee;

14                   (8) a description of any liens, defects, or encumbrances on or affecting the title  
15 to the common interest community;

16                   (9) a description of any financing offered or arranged by the declarant;

17                   (10) the terms and significant limitations of any warranties provided by the  
18 declarant, including statutory warranties and limitations on the enforcement thereof or on  
19 damages;

20                   (11) a statement that:

21                               (A) within 15 days after receipt of a public offering statement a  
22 purchaser, before conveyance, may cancel any contract for purchase of a unit from a declarant;

23                               (B) if a declarant fails to provide a public offering statement to a

1 purchaser before conveying a unit, that purchaser may recover from the declarant [10] percent of  
2 the sales price of the unit plus [10] percent of the share, proportionate to the purchaser's common  
3 expense liability, of any indebtedness of the association secured by security interests  
4 encumbering the common interest community; and

5 (C) if a purchaser receives the public offering statement more than 15  
6 days before signing a contract, the purchaser may not cancel the contract;

7 (12) a statement of any unsatisfied judgment or pending action against the  
8 association, and the status of any pending action material to the common interest community of  
9 which a declarant has actual knowledge;

10 (13) a statement that any deposit made in connection with the purchase of a unit  
11 will be held in an escrow account until closing and will be returned to the purchaser if the  
12 purchaser cancels the contract pursuant to Section 4-108, together with the name and address of  
13 the escrow agent;

14 (14) any restraints on alienation of any portion of the common interest  
15 community and any restrictions:

16 (A) on use, occupancy, and alienation of the units; and

17 (B) on the amount for which a unit may be sold or on the amount that  
18 may be received by a unit owner on sale, condemnation, or casualty loss to the unit or to the  
19 common interest community, or on termination of the common interest community;

20 (15) a description of the insurance coverage provided for the benefit of unit  
21 owners;

22 (16) any current or expected fees or charges to be paid by unit owners for the use  
23 of the common elements and other facilities related to the common interest community;

1 (17) the extent to which financial arrangements have been provided for  
2 completion of all improvements that the declarant is obligated to build pursuant to Section 4-119;

3 (18) a brief narrative description of any zoning and other land use requirements  
4 affecting the common interest community;

5 (19) any other unusual and material circumstances, features, and characteristics  
6 of the common interest community and the units;

7 (20) in a cooperative, a statement whether the unit owners will be entitled, for  
8 federal, state, and local income tax purposes, to a pass-through of deductions for payments made  
9 by the association for real estate taxes and interest paid the holder of a security interest  
10 encumbering the cooperative and a statement as to the effect on every unit owner if the  
11 association fails to pay real estate taxes or payments due the holder of a security interest  
12 encumbering the cooperative; ~~and~~

13 (21) a description of any arrangement described in Section 1-209 binding the  
14 association; and

15 (22) in a condominium or planned community containing a unit not having  
16 horizontal boundaries described in the declaration, a statement whether the unit may be sold  
17 following termination of the common interest community under Section 2-118 without the  
18 consent of all the unit owners.

19 (b) The public offering statement must contain any current balance sheet and a projected  
20 budget for the association, either within or as an exhibit to the public offering statement, for  
21 [one] year after the date of the first conveyance to a purchaser, and thereafter the current budget  
22 of the association, a statement of who prepared the budget, and a statement of the budget's  
23 assumptions concerning occupancy and inflation factors. The budget must include:

1 (A) a statement of the amount, or a statement that there is no amount, included  
2 in the budget as a reserve for repairs and replacement;

3 (B) a statement of any other reserves;

4 (C) the projected common expense assessment by category of expenditures for  
5 the association; and

6 (D) the projected ~~monthly~~ periodic common expense assessment for each type of  
7 unit.

8 (c) If a common interest community composed of not more than 12 units is not subject  
9 to any development right and no power is reserved to a declarant to make the common interest  
10 community part of a larger common interest community, group of common interest communities,  
11 or other real estate, a public offering statement may include the information otherwise required  
12 by subsection (a) (9), (10), (15), (16), (17), (18), and (19) and the narrative descriptions of  
13 documents required by subsection (a)(4).

14 (d) A declarant promptly shall amend the public offering statement to report any  
15 material change in the information required by this section.

### 16 **Reporter's Notes**

17  
18 1. Section 4-103(b) requires that the public offering statement contain a  
19 projected budget, including “the projected monthly common expense assessment  
20 for each type of unit.” Although monthly assessments are the common practice,  
21 UCOIA allows any period up to annual assessments. See Section 3-115(a)  
22 (“assessments must be made at least annually”). The amendment corrects this  
23 subsection by replacing “monthly common expense assessment” with “periodic  
24 common expense assessment,” the term presently used in Section 4-109(a)(2) to  
25 describe content in the certificate to be provided to the purchaser of a resale unit.  
26

27 2. The proposed addition to the public offering statement in Section 4-  
28 103(a)(22) is a companion to the revision to Section 2-118(c) and (d), which  
29 allows termination of a common interest community and the sale of all real estate,  
30 including all units, with a supermajority vote of 80%, regardless of whether the  
31 units have horizontal boundaries.

1 **Comment**

2 \* \* \*

3 7. Paragraph (14) requires that the declarant disclose the existence of any ~~right~~  
4 restrictions on the use and occupancy of units, including restrictions on rentals or the creation of  
5 time-share arrangements. The declarant must disclose any rights of first refusal or other  
6 restrictions on the ~~uses for which~~ or classes of persons to whom units may be sold. It also  
7 requires disclosure of any provisions limiting the amount for which units may be sold or on the  
8 part of the sales price which may be retained by the selling unit owner. In some existing housing  
9 cooperatives for low income families the unit owner is required to sell at no more than a fixed  
10 sum; sometimes the amount which the unit owner paid; sometimes that plus a fixed appreciation.  
11 In addition to that practice, the section contemplates other possible limitations on the owner’s  
12 right to receive sales proceeds such as a provision under which the developer shares in any  
13 appreciation in value.

14 \* \* \*

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17 10. In addition to the information required to be disclosed by paragraphs (1) through  
18 (18), paragraph (19) requires that the declarant disclose all other “unusual and material  
19 circumstances, features, and characteristics” of the common interest community and all units  
20 therein. This requires only information which is both “unusual **and** material.” Thus, the  
21 provision does not require the disclosure of “material” factors which are commonly understood  
22 to be part of the common interest community, *e.g.*, the fact that buildings have a roof, walls,  
23 doors, and windows. Similarly, the provision does not require the disclosure of “unusual”  
24 information about the common interest community which is not also “material;” (*e.g.*, the fact  
25 that a common interest community is the first development of its type in a particular locality).  
26 Information which would normally be required to be disclosed pursuant to paragraph (19) might  
27 include, to the extent that they are unusual and material, environmental conditions affecting the  
28 use or enjoyment of the common interest community, features of the location of the common  
29 interest community; (*e.g.*, near the end of an airport runway or a planned rendering plant), a plan  
30 to convert any units to time-share ownership, and the like.

31  
32 **Reporter’s Notes**

33  
34 1. The proposed amendment to Comment 7 makes explicit what was  
35 already implicit: requiring the disclosure of restrictions on sale means a provision  
36 in the declaration that prohibits the creation of time-share arrangements should  
37 be disclosed. The amendment also cleans up the language and includes  
38 restrictions on rentals, including restrictions on short-term rentals.

39  
40 2. The proposed amendment to Comment 10 requires the disclosure of any  
41 plan to allow some or all of the units to be devoted to time-share arrangements.  
42 Such a provision would be unusual in many communities. If the plan is set forth  
43 in the declaration, Section 4-105 also requires inclusion in the public offering  
44 statement.





- 1                   (2) a statement setting forth the amount of the periodic common expense  
2 assessment and any unpaid common expense or special assessment currently due and payable  
3 from the selling unit owner;
- 4                   (3) a statement of any other fees payable by the owner of the unit being sold;
- 5                   (4) a statement of any capital expenditures approved by the association for the  
6 current and succeeding fiscal years;
- 7                   (5) a statement of the amount of any reserves for capital expenditures and of any  
8 portions of those reserves designated by the association for any specified projects;
- 9                   (6) the most recent regularly prepared balance sheet and income and expense  
10 statement, if any, of the association;
- 11                   (7) the current operating budget of the association;
- 12                   (8) a statement of any unsatisfied judgments against the association and the  
13 status of any pending suits in which the association is a defendant;
- 14                   (9) a statement describing any insurance coverage provided for the benefit of  
15 unit  
16 owners;
- 17                   (10) a statement as to whether the executive board has given or received notice  
18 in a record that any existing uses, occupancies, alterations, or improvements in or to the unit or to  
19 the limited common elements assigned thereto violate any provision of the declaration;
- 20                   (11) a statement as to whether the executive board has received notice in a  
21 record from a governmental agency of any violation of environmental, health, or building codes  
22 with respect to the unit, the limited common elements assigned thereto, or any other portion of  
23 the common interest community which has not been cured;

1                   (12) a statement of the remaining term of any leasehold estate affecting the  
2 common interest community and the provisions governing any extension or renewal thereof;

3                   (13) a statement of any restrictions in the declaration affecting the amount that  
4 may be received by a unit owner upon sale, condemnation, casualty loss to the unit or the  
5 common interest community, or termination of the common interest community;

6                   (14) in a cooperative, an accountant's statement, if any was prepared, as to the  
7 deductibility for federal income tax purposes by the unit owner of real estate taxes and interest  
8 paid by the association;

9                   (15) a statement describing any pending sale or encumbrance of common  
10 elements; and

11                   (16) a statement disclosing the effect on the unit to be conveyed of any  
12 restrictions on the owner's right to use or occupy the unit ~~or to~~, including a restriction on a lease  
13 or other rental of the unit to another person.

14                   (b) The association, within 10 days after a request by a unit owner, shall furnish a  
15 certificate containing the information necessary to enable the unit owner to comply with this  
16 section. A unit owner providing a certificate pursuant to subsection (a) is not liable to the  
17 purchaser for any erroneous information provided by the association and included in the  
18 certificate.

19                   (c) A purchaser is not liable for any unpaid assessment or fee greater than the amount  
20 set forth in the certificate prepared by the association. A unit owner is not liable to a purchaser  
21 for the failure or delay of the association to provide the certificate in a timely manner, but the  
22 purchase contract is voidable by the purchaser until the certificate has been provided and for  
23 [five] days thereafter or until conveyance, whichever first occurs.

**Reporter's Notes**

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The proposed amendment expands the scope of the disclosure in Section 9-106(a)(16) to include not only standard leases, but also time-share arrangements, short-term rentals, and sharing platforms that sell licenses to guests, such as Airbnb. The proposed amendment matches the scope of what the declaration must and may disclose in Section 2-105(a)(12) and (b). Recently many common interest communities have placed restrictions on short-term rentals in declarations and rules, and this information is important for many buyers.